

**SUPPLEMENT TO THE AGENDA FOR**

# **Health & Social Care Overview and Scrutiny Committee**

**Wednesday 1 October 2014**

**3.30 pm**

**Shire Hall, Hereford**

	<b>Pages</b>
<b>8.    HEREFORDSHIRE SAFEGUARDING CHILDREN BOARD (HSCB)       ANNUAL REPORT AND BUSINESS PLAN (TO FOLLOW)</b>	<b>147 - 200</b>
To receive the Herefordshire Safeguarding Children Board (HSCB) Annual Report and Business Plan.	





<b>MEETING:</b>	<b>Health and Social Care Overview and Scrutiny Committee</b>
<b>MEETING DATE:</b>	<b>1st October 2014</b>
<b>TITLE OF REPORT:</b>	<b>Herefordshire Safeguarding Children Board Annual Report and Business Plan</b>
<b>REPORT BY:</b>	<b>Director for Children's Wellbeing Services</b>

## Classification

Open

## Key Decision

This is not a key decision.

## Wards Affected

County-wide

## Purpose

To inform Scrutiny of Herefordshire Safeguarding Children's Board assessment of safeguarding in Herefordshire and of their own effectiveness within the Annual Report 2013-2014 and present to them the finalised Business Plan 2014-2015.

## Recommendation(s)

**THAT:**

- (a) the effectiveness of safeguarding arrangements in Herefordshire as assessed by the Safeguarding Boards be noted;**
- (b) the priorities of the Boards in relation to specific safeguarding issues in Herefordshire be acknowledged;**
- (c) how the Council is contributing to service improvement through commissioning within Herefordshire with regard to safeguarding issues; and**
- (d) any comments to the safeguarding boards about their future work programmes be noted.**

## Alternative Options

- 1 There are no alternative options as this report is to inform and enable Cabinet to consider the HSCB Annual Report and Business Plan.

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Further information on the subject of this report is available from  
Andy Churcher, HSCB Business Manager on Tel (01432) 260278

## Reasons for Recommendations

- 2 To ensure that Cabinet have oversight of the prioritised development work for Herefordshire Safeguarding Children Board during 2014-2015.
- 3 To ensure Cabinet are able to make informed decisions with regard to providing and commissioning services for Herefordshire which support the safeguarding children's agenda.

## Key Considerations

4. Local Authorities are legally obliged to establish an effective Safeguarding Children Board. Further detail is in paragraphs 8-10 below. The annual report of Herefordshire Safeguarding Children Board enables Cabinet to understand and assess Herefordshire's multi-agency safeguarding arrangements.
5. Herefordshire Safeguarding Children Board has set the following strategic priorities for 2013-2016:
  - Improving the experience of children, young people and families when they are supported in safeguarding systems (i.e. CAF, Social Care)
  - Improving multi-agency case work.
  - Tackling evidenced safeguarding issues in Herefordshire.
  - Improving the functioning of Herefordshire's Safeguarding Boards.
6. Within the framework of the strategic priorities and as a result of the annual report, and the OFSTED inspection, the Board has a specific focus on:
  - Ensure that multi-agency responses to children at higher risk of sexual exploitation and those who go missing are increasingly effective;
  - Understanding the impact domestic abuse within Herefordshire and improve the county's response to the issue;
  - Using the voice of children and families to be used to improve services;
  - Developing the Board's safeguarding training offer;
  - Ensuring Hereford's Child Protection Policies remain up-to-date and fit-for-purpose;
  - Strengthening the impact of improvements resulting from the Board's extensive learning activity including performance monitoring and audit work;
  - Improve the strategic governance of the Board, including its accountability to and influence upon other local partnerships (including the Children and Young People's Partnership and the Health and Wellbeing Board).
  - Ensure that the Board is effectively supported by agencies to ensure the ongoing improvement work is sustainable.

## Community Impact

- 7 The recent Ofsted inspection confirmed that there are no widespread or serious failures that create or leave children being harmed or at risk of harm in Herefordshire. The inspection report evidences ongoing improvements in the delivery of services to children and their families in line with the Council's statutory responsibilities and the statutory duties to cooperate placed on other partners..
- 8 The Business Plan (Appendix 2) includes expectations of how and when impact will be measured and what the expected impact will be.

## Equality and Human Rights

- 9 Different aspects of the implementation of the Business Plan pay due regard to the public sector equality duty as set out below:

Under Section 149, the "General Duty" on public authorities is set out thus:

"A public authority must, in the exercise of its functions, have due regard to the need to -

eliminate discrimination, harassment, victimisation and any other conduct ... prohibited by or under this Act;

advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;

foster good relations between persons who share a relevant protected characteristic and persons who do not share it."

## Financial Implications

- 10 In order to enable the delivery of the HSCB Business Plan, the Council will need to maintain its current contribution to the Business Unit of £127,016 per annum. Discussions are being had across the Board's partners to review contributions and identify if these need to increase to maintain improvements across HSCB and Herefordshire Safeguarding Adult Board.

## Legal Implications

- 11 Section 13 of the Children Act 2004 requires each local authority to establish a Local Safeguarding Children Board (LSCB) for their area and specifies the organisations and individuals (other than the local authority) that should be represented on LSCBs.
- 12 Section 14 of the Children Act 2004 sets out the objectives of LSCBs, which are:
  - to coordinate what is done by each person or body represented on the Board for the purposes of safeguarding and promoting the welfare of children in the area; and
  - to ensure the effectiveness of what is done by each such person or body for those purposes.
- 13 Regulation 5 of the Local Safeguarding Children Boards Regulations 2006 sets out that

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the functions of the LSCB, in relation to the above objectives under section 14 of the Children Act 2004, are as follows:

- (a) developing policies and procedures for safeguarding and promoting the welfare of children in the area of the authority, including policies and procedures in relation to:
    - i. the action to be taken where there are concerns about a child's safety or welfare, including thresholds for intervention;
    - ii. training of persons who work with children or in services affecting the safety and welfare of children;
    - iii. recruitment and supervision of persons who work with children;
    - iv. investigation of allegations concerning persons who work with children;
    - v. safety and welfare of children who are privately fostered;
    - vi. cooperation with neighbouring children's services authorities and their Board partners;
  - b. communicating to persons and bodies in the area of the authority the need to safeguard and promote the welfare of children, raising their awareness of how this can best be done and encouraging them to do so;
  - c. monitoring and evaluating the effectiveness of what is done by the authority and their Board partners individually and collectively to safeguard and promote the welfare of children and advising them on ways to improve;
  - d. participating in the planning of services for children in the area of the authority; and
  - e. undertaking reviews of serious cases and advising the authority and their Board partners on lessons to be learned.
- 14 Regulation 5 (2) which relates to the LSCB Serious Case Reviews function and regulation 6 which relates to the LSCB Child Death functions are covered in chapter 4 of this guidance.
- 15 Regulation 5 (3) provides that an LSCB may also engage in any other activity that facilitates, or is conducive to, the achievement of its objectives.

## **Risk Management**

- 16 There are no risks contained within the recommendations.
- 17 The main risk is that failing to have a strong and effective Safeguarding Children Board will leave children and young people more at risk of suffering harm.

## **Consultees**

- 18 HSCB Strategic Board
- 19 HSCB Steering Group Sub Group Chairs
- 20 Herefordshire Safeguarding Children Improvement Board

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## **Appendices**

Appendix 1 - HSCB 2013-2014 Annual Report

Appendix 2 - HCSB 2014-15 Business Plan

## **Background Papers**

- None identified.

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Further information on the subject of this report is available from  
Andy Churcher, HSCB Business Manager on Tel (01432) 260278







**Annual  
Report**

**2013 -  
2014**

Herefordshire  
**Safeguarding Children Board**

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## About the Board and the Annual Report

Herefordshire Safeguarding Children Board (HSCB) includes appropriate senior representatives from a range of key partner agencies and organisations including schools, colleges, health service providers, children’s social care and the police.

The Annual Report provides an assessment of safeguarding in the County and an analysis of the Board’s activity during the year. It is written by the Board’s Business Manager in collaboration with the Independent Chair. Members of the Strategic Board are then asked to finalise and approve the report before its publication in September. Organisations and sectors represented on the Board are expected to distribute the Annual Report to the appropriate officers within their organisations and the report will also be available on the Board’s website at [www.herefordshiresafeguardingchildrenboard.org.uk](http://www.herefordshiresafeguardingchildrenboard.org.uk).

More information can be found on the Board’s website or on request from the Business Unit. The Business Unit can be contacted via email at [admin.hscb@herefordshire.gov.uk](mailto:admin.hscb@herefordshire.gov.uk) or by phoning on 01432 260100.

More details about the Board, its membership and its Business Unit are available on our About HSCB webpage<sup>1</sup>.

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<sup>1</sup> Available for download from the [About HSCB](http://www.herefordshiresafeguardingchildrenboard.org.uk) page at [www.herefordshiresafeguardingchildrenboard.org.uk](http://www.herefordshiresafeguardingchildrenboard.org.uk).



## Introduction

### What Annual Reports should do?

Working Together to Safeguard Children<sup>2</sup> is a document which outlines how the government expects all organisations working with children and young people in an area to co-operate to ensure children are kept as safe as possible in England. It governs the work of local safeguarding children boards including setting out the requirements for our Annual Report.

Working Together, updated in 2013, states that our Annual Report should:

- ✎ Assess the effectiveness of child safeguarding and the promotion of the welfare of children in the local area.
- ✎ Provide a rigorous and transparent assessment of the performance and effectiveness of local safeguarding arrangements.
- ✎ Identify areas of weakness, the causes of those weaknesses and the action being taken to address them as well as other proposals for action.
- ✎ Include lessons from reviews undertaken within the reporting period.
- ✎ List the contributions made to the local safeguarding children board (LSCB) by partner agencies and details of what the LSCB has spent, including on Child Death Reviews, Serious Case Reviews and other specific expenditure such as learning events or training.

Herefordshire Safeguarding Children Board also uses its Annual Report to demonstrate what it is doing to:

- ✎ Develop policies and procedures for safeguarding and promoting the welfare of children.
- ✎ Communicate to persons and bodies in Herefordshire the need to safeguard and promote the welfare of children, raise awareness of how this can best be done, and encourage them to do so.
- ✎ Collect and analyse information about the deaths of all children in Herefordshire.
- ✎ Provide assurance that procedures are in place for co-ordinated responses by the authority, their Board partners and other relevant persons into any unexpected death of a child.

### How Annual Reports should be used?

Organisations working with Children and Young people can use this report to develop their understanding of safeguarding in Herefordshire and the work Herefordshire Safeguarding Children Board is doing to support them and to be aware of the critical safeguarding issues relevant to their organisation.

The public can use this document to develop their understanding and see how there can be wider community engagement in safeguarding issues.

The annual report is published in relation to the preceding financial year in order to influence local agencies' planning, commissioning and budget cycles for the forthcoming financial year.

It is submitted to the Chief Executive of the Local Authority, Leader of the Council, the Local Police and Crime Commissioner and the Chair of the Health and Wellbeing Board.

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<sup>2</sup> Working Together to Safeguard Children can be downloaded from [www.workingtogetheronline.co.uk](http://www.workingtogetheronline.co.uk)

## The Board's Vision, Mission and Values

The Board works to the following shared vision, mission and values.

### Our Vision

Children and young people in Herefordshire grow up in an environment in which their well being needs are met and they are safe from harm.

### Our Mission

To work together effectively, as organisations and with children and families, to ensure that local services and arrangements are effective in promoting the well being of children and young people in Herefordshire and keeping them safe from harm.

### Our values

- 🧵 The impact on the well being and safety of children and young people in Herefordshire will be at the centre of all HSCB activity.
- 🧵 We will learn and be willing to develop, responding to evidence and best practice.
- 🧵 We will work in an open and honest manner with children, young people, their families and with each other.
- 🧵 We will address the well being needs of children and young people at the earliest opportunity and prevent the need for later child protection intervention whenever possible.
- 🧵 We will challenge each other and be ready to receive challenge as we work together in a spirit of mutual respect.

## Reviewing the Year: April 2013- March 2014

This year has been a positive and significant one in terms of the progress of safeguarding children services in Herefordshire. There needed to be considerable improvement in the way in which children are safeguarded in the county, recovering from a long period during which they have not been good enough. This Annual Report sets out the wide range of activity that has taken place in the last twelve months with the express intention of enabling Herefordshire Safeguarding Children Board (HSCB) to ensure that what is done in Herefordshire to safeguard and protect children has been both well co-ordinated between all of the relevant organisations and effective.

The publication of this Annual Report and the Business Plan for the Board in the year 2014-15 has deliberately been delayed because HSCB was subject of a Review by Ofsted as part of its inspection of safeguarding arrangements in Herefordshire in May. Such inspections provide invaluable insight into how Board plans are progressing in terms of effectiveness and informing the development of those plans, so the Ofsted conclusions are reflected in both documents.

The key building block of good safeguarding practice is the effectiveness of all aspects of work to protect children suffering or at risk of significant harm.

### **How we know what practice is like – Audit and Review**

In order to be fully aware of how effective day-to-day work is, an ambitious audit and review programme examining front line child protection practice was managed through the year by the Board's sub groups including:

- ✎ Eight thematic reviews of specific areas of work undertaken by the Quality Assurance and Evaluation sub group totalling forty cases (see page 15);
- ✎ Four multi-agency individual case audits undertaken by the Quality Assurance.
- ✎ Four significant case learning processes facilitated by an independent author including one Serious Case Review undertaken by the Joint Case Review group (see page 18); and
- ✎ Five child death reviews undertaken by the Child Death Overview Panel (see page 23).

This provided the board with an accurate view of how well child protection work was being managed. The picture was one of steady improvement, but with more than isolated examples of inadequate work and insufficient consistently high quality practice being evident. In September 2013, upon the request of Herefordshire Council, a 'Peer Review' process was instigated with experienced professionals from a range of agencies in other areas coming in and scrutinising how local organisations were working together to protect children. This team provided some useful support in assisting HSCB to make the step change in performance that has been required for us truly to develop the consistently high quality child protection service that Herefordshire children deserve. The Ofsted Inspection Team later found that since the Peer Review, the speed of improvement has accelerated. This pace of improvement is very positive and needs to be sustained. Crucially, the Ofsted Inspection Team, which examined circumstances of many children in local safeguarding processes, found no cases in which children were suffering continuing harm.

### **Knowing whether children are being supported by the right services at the right time**

High quality child protection practice is reliant on those having contact with children having a clear joint understanding of the thresholds at which agencies respond to meet the needs of those children.



It also relies on the main agencies sharing information effectively and appropriately and co-ordinating their activity to ensure that each child in need receives services tailored to their particular circumstances. In June 2013, Herefordshire implemented a 'Multi-Agency Safeguarding Hub' (MASH), in which identified representatives of all the main organisations (police, social care, health, education and the voluntary sector) work in the same place, receive reports of concerns about children, share information appropriately, make informed and co-ordinated decisions on what needs to be done and provide advice and support as required. The implementation of the MASH was managed in a staged manner and was not without its challenges. Evidence from the Board's own audit activity, and external review, including Ofsted's inspection, show that it is now effective in delivering better co-ordination between relevant organisations and more children receiving the services that they need.

### **The Voice of Children and Families**

The HSCB is clear that it wants to ensure that the voice of children and families is heard, and that this is used to improve how services work and the impact they make. During the course of the year, the HSCB received evidence to show that representatives of all the organisations working with children and families engage with them and listen to their experiences. However, the accounts of those experiences are not cohesively recorded, analysed and then used to assess and develop safeguarding services. This was a key priority for HSCB over the last year and there has been disappointing progress with this.

### **Cooperation and Coordination between Partners**

There have been notable strides forward in how organisations work together. In addition to the implementation of the MASH, most of the groups of HSCB have been well supported and Ofsted recognised the engagement of multi-agency partners. The management of the ambitious local audit framework, serious case reviews and the reviewing of child deaths as a means of learning and improvement have all benefited from good multi-agency support. Safeguarding children is a priority for all HSCB partner organisations. Issues such as Child Sexual Exploitation and Trafficking have been the subject of focus led by HSCB with workshops spreading awareness.

Strategically, Ofsted recognised that HSCB does meet its statutory responsibilities. Governance arrangements are well established, with appropriate links to other strategic bodies locally. My independence as Chair was recognised. An increasing readiness to challenge is apparent across the board, which is becoming more hard edged and prepared to hold member organisations to account. There is a core of excellent lay members who represent the views of our communities thoughtfully and assertively.

### **Safeguarding Training**

HSCB delivers a range of safeguarding training. Training of our workforce and awareness raising among the local population must be further developed to ensure that children whose welfare is being compromised are recognised and well supported. The Training and Workforce Development sub-group, although well led, is insufficiently supported and this agenda is suffering further through not having a training co-ordinator because of delays recruiting to this position in The Business Unit.

### **Data and Intelligence**

Although the use by HSCB of performance information has improved this year, it is relatively dependent on performance information provided by Herefordshire Council Children's Social Care, and despite much remedial work having been done, data provided during the year

Herefordshire Safeguarding Children Board: Annual Report 2013-2014 remains too often inaccurate and unreliable. Although most recently there has been evidence of improvement, the Board wishes to see this become consistent in the long term

As confidence in local child protection work rises, there must be a wider focus by HSCB, for example on how well families are supported to prevent children slipping into the child protection arena. The Board needs to become better at examining and measuring the impact of work that is being done to further improve the maturity of its learning and development. This must include actively listening to the voices of children, families and the people working with them. There must be a particular emphasis on looking at the welfare of disabled and deaf children and those from diverse backgrounds to ensure that they are being supported appropriately and not disadvantaged. Children who go missing from their carers must be responded to so as to better mitigate their vulnerability. All these issues are priorities within next year's Business Plan.

Although it is important to acknowledge that HSCB has travelled a long way in the right direction over the past year, it must be recognised that it still has a very long way to go before it can be content that safeguarding services are functioning fully as they need to be. HSCB needs to further influence other strategic bodies to prioritise the safeguarding of children. Action Plans must be relentlessly followed through. Training of our workforce and awareness raising among the local population must be further developed to ensure that children whose welfare is being compromised are recognised and well supported. The Training and Workforce Development sub-group, although well led, is insufficiently supported and this agenda is suffering further through not having a training co-ordinator because of delays recruiting to this position in The Business Unit.

The HSCB Business Plan for 2013-14, formulated in line with agreed strategic development priority areas, was ambitious and far reaching. This Annual Report documents that much of the planned activity was delivered successfully and my thanks go to all those who worked tirelessly to achieve this. HSCB is now considerably better placed to understand the quality of safeguarding work that is being done in the county, there is a significant drive to develop that quality and the co-ordination in the way it is being managed is also considerably improved. This is explicitly recognised in the recent Ofsted Inspection.

Finally, as the work of HSCB has gathered pace and volume, it has created additional pressures on the Business Unit that supports and co-ordinates that work. This pressure is exacerbated by the unit having also to support a similarly burgeoning Safeguarding Adults Board agenda. If the current momentum is to be maintained, it relies on that unit having additional capacity to continue to provide that vital support. Options to resolve this issue are currently under consideration.



Dave McCallum, Independent Chair

## How effective are our local Safeguarding arrangements?

All agencies and organisations that work with children and young people should have appropriate safeguarding arrangements in place. This expectation was made a legal requirement through Section 11 of the Children Act 2004<sup>3</sup> for a range of public agencies. Through engagement of organisations directly, or through sector representatives, Herefordshire Safeguarding Children Board reassures itself that these arrangements are in place.

Ofsted's Review of Herefordshire Safeguarding Children Board in May 2014<sup>4</sup>, stated that:

- 🔗 *"Safeguarding is appropriately prioritised by partner agencies and this is confirmed through the safeguarding audits that agencies completed in 2013, under Section 11 of the Children Act 2004"*.
- 🔗 *"Partners from all agencies are well-represented at the right level on the Board and its sub-groups. Strong commitment and enthusiasm to work collaboratively to improve safeguarding services is now evident."*
- 🔗 The Board *"has undertaken regular multi-agency audits of safeguarding practice"* and *"also considers performance information from partner agencies"*.

These comments demonstrate how Herefordshire Safeguarding Children Board is now much better placed to assess the effectiveness of local multi-agency safeguarding arrangements and illustrate the significant improvements made since 2012 when Ofsted commented that the Board was not *"sufficiently effective at either identifying deficits or improving practice within child protection services"*.

### Staffing Resources and Quality of Practice

A key concern for Herefordshire Safeguarding Children Board are our comparatively high rates of children who are on Child Protection Plans or who become Looked After in Herefordshire. While these may be concerning in their own right, these elevated numbers also put additional pressure on staff involved with safeguarding across agencies and especially in children's social care.

The Board's audit and quality assurance work has consistently told us that generally, the right children are getting the right level of support for their current situations. The local authority has undertaken a significant piece of work over the past six months to reduce the caseloads of its social workers through some targeted additional input to improve the situations of a number of children so that they can be supported appropriately without the need for a child protection plan.

Significant demands from the child protection system have also placed strain on other agencies. For example, during the year, the Board received a report from Public Health who had recently become the commissioners of the school nursing service in Herefordshire and who were unable to meet the increasing demands. More information about this is given in Section A *Evaluating the effectiveness of Child Safeguarding through performance monitoring*.

Audit work also tells us that in the main, agencies work well together to safeguard the children they work with. During the year, schools funded a post within the Multi-Agency Safeguarding Hub (MASH) to manage the interface of schools with the MASH safeguarding professionals, and increase communication with safeguarding leads in schools. This reflects similar

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<sup>3</sup> The Children Act 2004 can be access at [www.legislation.gov.uk](http://www.legislation.gov.uk)

<sup>4</sup> The full report is available at [www.ofsted.gov.uk/local-authorities/herefordshire](http://www.ofsted.gov.uk/local-authorities/herefordshire)



arrangements made by police, Herefordshire Council and health partners to resource their involvement in the MASH.

### **Interagency Challenge and Cooperation**

Herefordshire Safeguarding Children Board has also developed its *Three Steps to Safeguard Children*<sup>5</sup> and have promoted this in a number of communications during the year. The rationale behind this is to support practitioners to use informed professional judgement to take action in response to safeguarding concerns, make referrals to the MASH appropriately in line with Herefordshire's Levels of Need and to and to empower them to escalate their concerns should there be professional case disagreements. Escalations of case disagreements support the development of improving services as well as progressing work in individual cases. The Board monitors all escalations which reach senior management level and during 2013-2014 there were only two escalations which have reached this level. Single agency audit work indicates that the majority of case disagreements are effectively resolved prior to the level at which they need to be reported to the Board indicating that joint working and challenge between agencies is effective.

In order to ensure greater learning from the monitoring of escalations, Herefordshire Safeguarding Children Board has revised its Escalation processes to capture learning at an earlier stage and the new process will be implemented during 2014-2015.

The range of information available to the Board suggests that safeguarding arrangements are generally more effective and organisations do work together to support children in receipt of their services. However, the Board is aware that further improvements do need to be made to ensure children in receipt of child protection and safeguarding services consistently receive the best possible support.

To this end, during 2013-2014, Herefordshire Safeguarding Children Board identified further areas for development in addition to its 3 year strategic priorities agreed in 2013. These additional priorities, listed below, are included within its 2014-2015 Business Plan:

- 🔗 Private Fostering
- 🔗 Governance arrangements between the Board and the Improvement Board
- 🔗 The capacity of the Business Unit
- 🔗 Evaluation of training provided by the Safeguarding Board.

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<sup>5</sup> More information is available from the [Three Steps to Safeguard Children](http://www.herefordshiresafeguardingchildrenboard.org.uk) page at [www.herefordshiresafeguardingchildrenboard.org.uk](http://www.herefordshiresafeguardingchildrenboard.org.uk).

## The Board's ongoing improvement journey

Over the past two years Herefordshire Safeguarding Children Board has pursued the following key areas of our development through our Business Plans and associated work.

Here, observations made by Ofsted regarding the local safeguarding children board (LSCB) in their inspections in 2012 and 2014 are mapped against those key areas. The Board's work in these areas is also highlighted throughout the annual report.



## The context of safeguarding children in Herefordshire

Herefordshire is a rural county with a population of 184,900<sup>6</sup>, approximately, 36,100 of whom are under 18 years old.

The County's Integrated Strategic Needs Assessment, Understanding Herefordshire<sup>7</sup>, provides an evidence base to inform commissioning decisions, particularly those relating to priority setting and resource allocation. Using a wide range of data, Understanding Herefordshire identifies the most significant concerns for the county as well as noting performance against historical issues of concern.

Overall, there are few concerns being highlighted by Understanding Herefordshire around the safety and well-being of children indicating that Herefordshire continues to be a safe and supportive place for children to grow and develop. Furthermore, the assessment shows that there have been improvements in a range of components that affect the wellbeing of children including the standard of housing in Herefordshire over the past 10 years, road safety over the past 15 years and in the proportion of children reaching expected levels of attainment in reading, writing and mathematics in primary schools.

Understanding Herefordshire does however highlight the following areas of concern around the safeguarding and wellbeing of children:

- ✎ The rate of child protection referrals is above national average.
- ✎ The rate of children in poverty in Herefordshire has increased slightly although it is significantly below the national average.
- ✎ The rate of repeat instances of domestic abuse is high compared to the national average.

Following concerns raised by Herefordshire Safeguarding Children Board (HSCB) and the Children and Young People's Partnership that Understanding Herefordshire was not adequately focussed on the needs of children and young people, Public Health led a Children's Integrated Needs Assessment during the year. Interim results, presented to Herefordshire Safeguarding Children Board's Strategic Board meeting in April, raised the following specific concerns:

- ✎ Inequalities in health, education and safety exist within the county and some cohorts of children are more likely to experience these including:
  - Children in receipt of disability living allowance
  - Children who are carers; 301 are currently on the carers register
- ✎ Herefordshire has a higher rate of first time entrants to the youth justice system than the regional or national figures. There were 176 first time entrants into the youth justice system in 2013-2014. The latest national comparator data (up to September 2013) converts the numbers into a rate-per-10,000-population for comparison. Herefordshire's rate was 589 compared to the national rate of 464.
- ✎ Herefordshire has a higher rate of homelessness than national and statistical neighbours and 201 children are part of homeless families.
- ✎ Data quality continues to be a concern within safeguarding case management systems with reasons for safeguarding intervention not easily reportable.

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<sup>6</sup> 2012 Population & household estimates for Herefordshire  
(<http://factsandfigures.herefordshire.gov.uk/1847.aspx>)

<sup>7</sup> Understanding Herefordshire is available at <http://factsandfigures.herefordshire.gov.uk/1922.aspx>

Herefordshire Safeguarding Children Board is also aware of these issues and is working with partners who are working to reduce these concerns. Where appropriate they have been included within the Board's Business Plan priorities or Risk Register for action and monitoring.

The Board's understanding of the context of safeguarding in Herefordshire is developed through its [Learning and Improvement](#)<sup>8</sup> processes including its quality assurance programme. The programme includes regular submissions of data about safeguarding themes from a range of agencies as well as themed and case audits throughout the year. More information on these themes is available in Section A *Evaluating the effectiveness of Child Safeguarding through performance monitoring*.

Herefordshire Safeguarding Children Board continues to engage in external scrutiny and governance processes to support its ongoing improvement agenda including working with the Health and Wellbeing Board, Herefordshire Council and Herefordshire Safeguarding Adults Board. In addition, during 2013-2014, the Board was involved in a Peer Review and continues to work closely with the Herefordshire Supporting and Protecting Children Improvement Board.

### **Levels of Need, Co-ordinated Early Help and Referrals to Social Care**

Herefordshire Safeguarding Children Board, in cooperation with its regional partners, maintains multi-agency procedures<sup>9</sup> to safeguard and promote the welfare of children and with the aim of encouraging close working between agencies to facilitate early intervention and support to meet the needs of children, young people and their families.

These are supplemented locally by The Herefordshire Levels of Need and Service Response Guidance<sup>10</sup> which gives all practitioners across partner agencies clear guidance as to when they should be providing appropriate responses on their own; engaging the early help services of a range partner organisations through use of the Common Assessment Framework and Herefordshire's Multi-Agency Groups and when it is appropriate to make a referral to Social Care.

Embedding the Levels of Need guidance into practice across the children's workforce remains a focus for Herefordshire Safeguarding Children Board. During the year, the Levels of Need have been promoted across the Board's newsletters, promotional materials and website. The Board's audit work has suggested that the Levels of Need are being used more consistently by partner organisations and within the MASH, although its performance management analysis suggests that there are still inconsistencies within this. For that reason, the Board is undertaking a redevelopment of the Levels of Need during 2014-2015 which will further support professional decision making by the children's workforce and bring greater clarity for families and the public.

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<sup>8</sup> More information is available from the [Learning and Improvement](#) page at [www.herefordshiresafeguardingchildrenboard.org.uk](http://www.herefordshiresafeguardingchildrenboard.org.uk).

<sup>9</sup> <http://westmerciaconsortium.proceduresonline.com/index.htm>

<sup>10</sup> Available for download from the [Policies and Procedures page](#) at [www.herefordshiresafeguardingchildrenboard.org.uk](http://www.herefordshiresafeguardingchildrenboard.org.uk).

## What have we done to improve the effectiveness of child safeguarding in Herefordshire?

### a. Evaluating the effectiveness of Child Safeguarding through performance monitoring.

A significant amount of data is received and analysed by the Quality Assurance and Evaluation sub group in the form of reports on the safeguarding performance for member organisations and on specific safeguarding themes. The Quality Assurance and Evaluation sub group analyses the data presented in the reports, where possible triangulating that against data and intelligence derived from other quality assurance activity and identifies areas of concern for further monitoring or investigation. Performance Reports received by the group include the following quarterly reports:

- ✎ Children's Social Care and Early Intervention
- ✎ Health
- ✎ Police
- ✎ Youth Offending Service
- ✎ Domestic Abuse
- ✎ Safeguarding in Education (Termly)
- ✎ Effectiveness of Child Protections Conferences
- ✎ Case Escalations
- ✎ Safeguarding Training and Development

In addition, the following annual reports are also received by the Quality Assurance and Evaluation sub group:

- ✎ Sexual Assault Referral Centre
- ✎ Missing Children
- ✎ Private Fostering
- ✎ Local Authority Designated Officer (LADO)
- ✎ Independent Reviewing Officers (for children's social care)
- ✎ Sexual Exploitation and Trafficking
- ✎ Multi-Agency Risk Assessment Conference (MARAC)
- ✎ Education
- ✎ Multi-Agency Public Protection Arrangements (MAPPA)
- ✎ Youth Homelessness

It is expected that Herefordshire Safeguarding Children Board members from the above organisations maintain ongoing processes to monitor and quality assure their own safeguarding activity. The nature of that monitoring is set out in the internal safeguarding practice presentations, which were refreshed during 2013-2014 and which form part of the Board's Commitment to Safeguarding document<sup>11</sup>.

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<sup>11</sup> Available for download from the [About HSCB](http://www.herefordshiresafeguardingchildrenboard.org.uk) page at [www.herefordshiresafeguardingchildrenboard.org.uk](http://www.herefordshiresafeguardingchildrenboard.org.uk).



Performance  
Monitoring

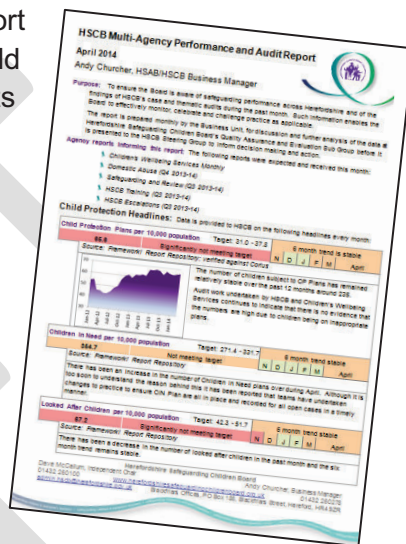
Voice of the  
Child

The ongoing monitoring of performance data through quarterly reports enables Herefordshire Safeguarding Children Board to challenge partners where analysis of the data identifies safeguarding concerns. The Quality Assurance and Evaluation Sub Group undertake the initial analysis of the performance data and communicate this analysis to members of the Strategic Board (via the Steering Group) to enable holding to account.

To ensure the effectiveness of this process during the year Herefordshire Safeguarding Children Board developed a Performance Highlight report communicating monthly data and analysis around ten Child Protection Headlines, areas of concern from quarterly reports and the findings of the Board's audits.

The ten Child Protection Headlines are:

- 🔗 Child Protection Plans per 10,000 population
- 🔗 Children in Need per 10,000 population
- 🔗 Looked After Children per 10,000 population
- 🔗 Contacts processed within 24 hours
- 🔗 Conversion Rate of Contacts to Referrals
- 🔗 Timeliness of Assessments
- 🔗 Timeliness of Child Protection Visits
- 🔗 Timeliness of Looked After Children Visits (two measures)
- 🔗 Percentage of Child Protection Plans lasting 24 months or more



October's Performance Highlight Report highlighted a concern around data from West Mercia Youth Offending Service (YOS) showing, that while there is long term ongoing decline of First Time Entrants to the Youth Justice System, our numbers are still higher than the newly available comparator data. Concern over this resulted in the Youth Offending Service making a specific presentation to the Board's Steering Group which then directed Police and YOS to work together to test the hypothesis given as to why this is the case.

Furthermore, this data then informed a wider discussion about the potential effect on Safeguarding of service redesign and cuts within multi-agency universal and early help services. Agencies agreed that they will inform Herefordshire Safeguarding Children Board, the Children and Young People's Partnership and the Health and Wellbeing Board when they are reducing or redesigning their services so that these proposals can be scrutinised by partners.

As a result, the Board's Steering Group received a report from Public Health around the current capacity of School Nursing services who were taking responsibility for meeting a specific area of health providers' statutory duties. The report asked the Board to agree to proposed changes to the service. The Steering Group challenged Public Health about their understanding of their statutory responsibilities and that these shouldn't be compromised within any service redesign. Public Health reported back to the Board, outlining the way in which they had rectified the issues to ensure children could continue to access appropriate safeguarding services from them which may otherwise have been reduced.

Voice of the  
Child

Developments for the Board or its partners has not progressed as expected and will be carried through into 2014-2015.

**Performance  
Monitoring**

**Voice of the  
Child**

An area that has not been developed as planned at the beginning of the year is the Board's commitment to understanding the way that partner agencies listen to and use the voice of children in receipt of their services as a significant indicator of quality and to inform improvements. Each reporting agency, listed above, is expected to report how they seek and take account of children and families in their service delivery. Reporting during 2013-2014 was inconsistent, highlighting the relatively under-developed processes used by partners. The Board is also aware of the fact that it also needs its own mechanisms for understanding the voice and experience of the child and has included this within its 2014-2015 Business Plan.

Wye Valley NHS Trust and YOS have processes which are beginning to inform service design and all partner agencies see the development of their work in this area as a priority. Herefordshire Safeguarding Children Board will also develop its own processes to seek the views of children and young people through 2014-2015.

Through developing its ability to test, triangulate and analyse performance data, Herefordshire Safeguarding Children Board is now more empowered to identify concerns around data quality. Children's Wellbeing Services, who provide the majority of data around child protection

**Performance  
Monitoring**

The Board, now more able to test data presented is aware of inconsistencies in data quality and are seeking to improve this.

processes are undertaking a significant transformation project of its electronic case recording system. By the end of 2013-2014 the Board was more confident in certain data items being provided and this project is continuing into 2014-2015. Data quality across partners has been identified as an action area for development within the 2014-2015 Business Plan.

The Board's Learning and Improvement Framework has been developed to combine performance monitoring with a programme of case and thematic audits to ensure the best possible understanding of the effectiveness of safeguarding services in Herefordshire.

The Board proposes themes for thematic audits in advance; including the scheduling of quarterly review audits approximately 6 months after the initial audit is carried out to identify how learning has made an impact on practice. The programme of thematic audits began in April 2013 and during 2013-2014 the Board undertook the following review audits.

Thematic audits take an in depth and searching review of practice in the cases audited. It should therefore be noted that this approach means that sample sizes are small and some care must be taken when extrapolating findings across cohorts. This is only done when triangulated against other supporting evidence such as the analysis of performance data.

**Thematic and Review Audit of the Children's Social Care front door**

Following multi-agency audits of referrals made to children's social care (April 2013) and Strategy Discussions/Meetings (May 2013) the Board undertook a review audit of both elements in October 2013. The following overarching learning was identified and impact of progress checked:

Initial Finding (April/May)	Review Finding (October)	Impact Assessment
The quality of some referrals was compromised through empty sections of the form. An action was agreed to update the Multi	An updated MARF was used for the majority of the referrals audited and no sections were left empty.	By updating the MARF there has been an increase in the quality of information included in some referrals.

<b>Performance Monitoring</b>	<b>Voice of the Child</b>	
Initial Finding (April/May)	Review Finding (October)	Impact Assessment
Agency Referral Form to remind referrers to note Not Known if that is the case to improve the quality of information within referrals and ensure gaps are not left unnecessarily.	Where appropriate a note was made that specific information was not known or not relevant.	Higher levels of confidence can be placed on initial screening decisions and strategy discussions where there is an increased level of assurance that key information is not missing.
The Levels of Need were not consistently complied with by the referrer or the team receiving the MARF within children's social care. Therefore the guidance was reissued and promoted heavily by HSCB across all communications channels and training and development opportunities.	Cases audited in October all showed greater alignment to the Levels of Need Guidance in the referrals and within the MASH where they were received.	A targeted campaign to increase knowledge and use of the Levels of Need guidance has increased the appropriateness of responses by agencies to safeguarding concerns. Further work is needed and is ongoing in HSCB's the Levels of Need refresh programme.
One agency was using a standardised form to make referrals which risked wrong information being included within the MARF and jeopardised the quality of decision making at initial screening.	Referrals from the agency involved were in the correct format and assurance given that the standardised form is no longer being used.	The robustness of referrals made by the agency has increased as the standardised form has been removed from use.
Concerns were raised about the consistency of the quality of Strategy Discussions and their compliance with Working Together. The Safeguarding and Review Service were required to assure the Board of how they would increase levels of quality.	The review audit showed similar inconsistencies within the practice of strategy discussions within the MASH and that work to increase the quality of Strategy Discussions had not been successful at this stage.	These further findings concurred with the findings of the Peer Review, undertaken at around the same time, and since then the quality of Strategy Discussions and the recording of them has improved as noted through further audit and QA work.
There was little evidence of the voice and experience of the child being captured adequately in strategy decisions. HSCB highlighted the need to increase the level of use of the voice of the child within referrals and decision	Cases audited showed an increased level use of the voice of the child within referrals which was then reflected in part within the recorded strategy decisions.	While work with the voice of the child is ongoing and improvements need to be made, decisions are being made with greater emphasis on the voice of the child in case



Performance Monitoring	Voice of the Child	
Initial Finding (April/May) making within its work programme.	Review Finding (October)	Impact Assessment assessments.

**Thematic and Review Audit of Child Protection Conferences**

Building on learning from thematic audits of ICPCs (July 2013) and RCPCs (September 2013) Herefordshire Safeguarding Children Board undertook a review audit of all conferences in February 2014. The following overarching learning was identified and impact of progress checked through this process:

Initial Finding (July/September)	Review Finding (Feb)	Impact Assessment
Multi-agency involvement (attendance and submitted reports) in conferences is not consistent enough. Safeguarding and Review were asked to investigate the length of notice given to agencies invited to ICPCs and propose actions for improvements.	Audit findings suggest that invites to agencies are being sent with an increased period of notice and conferences are more likely to go ahead as planned without last minute rescheduling.	While improvements have been made in process to support greater engagement by agencies, performance information suggests little improvement in attendance and reports submitted to conferences. Further work is underway to improve this.
Inconsistencies in the quality of conferences was raised as an issue with specific concern around the management of invites and minutes. HSCB agreed to support Safeguarding and Review in the development of resources for Chairs and attendees at conferences.	Overall, the audit identified a greater level of consistency in the quality of conferences from the previous audits, notably in the quality of chairing and clarity in decision making.  Distribution of minutes remained a concern.	The quality of multi-agency decision making seems to have improved at conferences at the same time as the audit identified greater levels of consistency in the quality chairing and recording within minutes.

Herefordshire Safeguarding Children Board is aware that its programme of audits is very ambitious and, as observed by Ofsted in May 2014, is probably too ambitious to be able to ensure all learning generated through them is converted into improvements in safeguarding practice or the supporting frameworks. During 2014-2015 the Quality Assurance and Evaluation sub group, under the governance of the Steering Group, will develop its auditing processes to ensure more time is given to ensuring improvements are planned and actioned.

**Audit and Case  
Analysis**

HSCB will now be reviewing and developing its audit processes to ensure all learning is converted into improvement.

**b. Learning and Improvement through Case Reviews.**

The Joint Case Review (JCR) group oversees learning and improvement through case reviews by providing advice and management of Serious Case Reviews for both adult and children’s safeguarding boards and domestic homicide reviews (DHR). The group makes initial decisions about multi-agency reviews into cases where multi-agency failings may have contributed to someone experiencing significant harm and makes a recommendation to the Independent Chair of Herefordshire Safeguarding Children Board on cases involving children who has the final decision on the review process in each case. Following new guidance released in Working Together to Safeguard Children (April 2013)<sup>12</sup>, the group also makes decisions about undertaking reviews for cases which do not meet the criteria for an SCR but which do merit review.

During 2013-2014, the Joint Case Review Group has developed processes for the undertaking of reviews in Herefordshire. The Significant Incident Learning Process (SILP) has been used to date on four occasions by Herefordshire Safeguarding Children Board, including in undertaking its serious case review, and the process has been evaluated by those involved. In addition, the Board has also developed a Herefordshire Evaluation and Learning Process (HELP) which incorporates key activities from established learning processes. The HELP methodology has so far not been used to review cases from the Children’s Board. It is currently being used to review two cases by Herefordshire Safeguarding Adults Board.

Outcome of Referral to JCR	Children	Adults	DHR
Referrals Received	7	3	1
Serious Case Reviews	1 (SILP)	0	0
Independently chaired multi-agency review	2 (SILPs)	2 (HELPS)	0
Internally chaired multi-agency review	0	0	0
Single Agency Review	1	0	0
Did not meet criteria for review	3	1	1
Reviews completed during the year following referrals made in 2012-2013	1	0	0

The Joint Case Review Group had eleven cases referred to it during the year in comparison to seven in 2012-2013 reflecting the new guidance.

A key theme that has been common in two independently chaired multi-agency reviews undertaken by Herefordshire Safeguarding Children’s Board, and also identified in a number of its case audits is that of neglect. The effect of the neglect is different within the two reviewed cases, but it had a significant role in the final outcomes of both. As a result, neglect has become a priority action area of the Board’s 2014-2015 Business Plan and new guidance and training will be developed during the year to

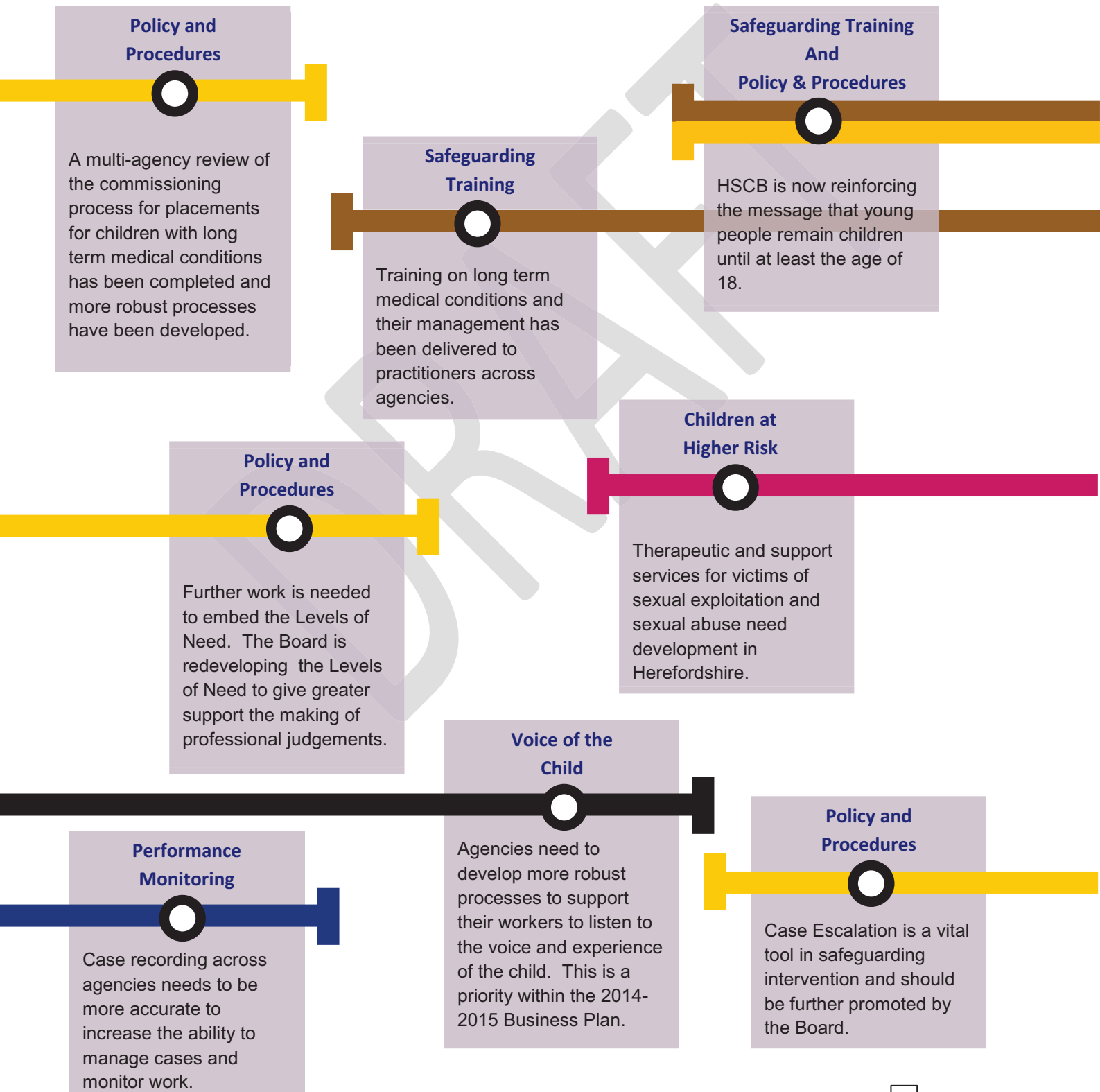
**Safeguarding Training  
And  
Policy & Procedures**

HSCB is now developing new guidance on neglect which will be supported by training.

<sup>12</sup> Working Together to Safeguard Children can be downloaded from [www.workingtogetheronline.co.uk](http://www.workingtogetheronline.co.uk)

ensure the workforce are more able to identify neglect and understand the potential additional risks that it can have on children.

The Board maintains a composite learning and improvement action plan, overseen by its Steering Group, which includes all the agreed actions arising from the recommendations made through case reviews alongside those which have resulted from the Board's thematic and case audit programme. Some of the additional actions resulting from the Board's Case Review processes are outlined below:



### c. Workforce Development: Training and Communication.

Herefordshire Safeguarding Children Board communicates with organisations across Herefordshire through it's:

- 🔗 Membership from partner organisations
- 🔗 Newsletter
- 🔗 Business Plan
- 🔗 Training
- 🔗 Events
- 🔗 Website

The Board progresses the County's joined-up approach to safeguarding in Herefordshire by bringing together directors and strategic leaders across organisations working with children. Organisations represented include:

- 🔗 Herefordshire Council, incorporating Children's Social Care, Education Services, Housing and the Community Safety Partnership
- 🔗 NHS Herefordshire
- 🔗 West Mercia Youth Offending Service
- 🔗 West Mercia Probation Trust (superseded in June 2014 by the National Probation Service and the West Mercia Community Rehabilitation Company )
- 🔗 Herefordshire Voluntary Organisations Support Service
- 🔗 Hoople
- 🔗 Wye Valley NHS Trust
- 🔗 2gether NHS Foundation Trust
- 🔗 Education establishments
- 🔗 West Mercia Police
- 🔗 Children and Family Court Advisory and Support Service (CAFCASS)
- 🔗 Strategic Health Authority

Further third sector organisations are represented as appropriate within the Board's sub groups. Members of the Board and its sub groups have a range of responsibilities as laid out in its Constitution<sup>13</sup> including representing the Herefordshire Safeguarding Children Board within their organisation, and ensuring that the organisation is meeting its obligations to safeguard and promote the welfare of children.

Therefore, members of the Board have a responsibility to ensure that their organisations understand what the Board is doing and is working towards the priorities of the Board.

The development and publishing of the Board's Business Plan also supports members in ensuring the Board's priorities are promoted among partner agencies. In 2013-2014 the Board produced its poster of priorities for practitioners working in Herefordshire as



<sup>13</sup> Available for download from the [Policies and Procedures page](http://www.herefordshiresafeguardingchildrenboard.org.uk) at [www.herefordshiresafeguardingchildrenboard.org.uk](http://www.herefordshiresafeguardingchildrenboard.org.uk).

an aide memoir to the need to safeguard and promote the welfare of children.

Through meeting its statutory responsibility to ensure the availability of inter-agency safeguarding training, and through providing additional training and e-learning to meet the needs of Herefordshire, Herefordshire Safeguarding Children Board maintains an on-going line of communication to front line staff across the children's workforce in Herefordshire.

Inter-agency safeguarding training was delivered through the Board to 1583 practitioners during the year, which includes a number of people who have been trained to deliver training within their own organisations. The main purpose of all of this training is to ensure all partners understand the most effective ways to promote the safety and welfare of children and young people. Training courses delivered have focussed on a range of safeguarding themes including:

- ✎ Universal Introduction to Safeguarding
- ✎ Universal and Specialist Sexual Exploitation and Trafficking
- ✎ Targeted Multi-Agency Working Together to Safeguarding Children
- ✎ Specialist Safer Recruitment and Designated Member of Staff Training for Education
- ✎ Specialist Safeguarding in Leadership

Sexual Exploitation and Trafficking was identified as a key development area for Herefordshire Safeguarding Children Board in the 2013-2014 Business Plan based on intelligence gathered by partners during the previous year. One element of the action plan was to raise awareness across the children's workforce and as part of those activities the Board provided the following learning opportunities:

In June 2013 Herefordshire Safeguarding Children Board held two half day multi-agency events (with 249 attendees) to raise awareness of the issue with speakers from Barnardo's, the Police, the third sector and children's social care. All Herefordshire's secondary schools and further education colleges sent attendees and all attendees were given resources to take back to their workplaces to provide information to colleagues.

- ✎ At the events the Board launched its Universal Sexual Exploitation and Trafficking e-learning which, by the end of Q4 had been undertaken by 177 practitioners.
- ✎ The Board has developed a Sexual Exploitation and Trafficking module within all our Targeted Working Together Training since June 2013 which by the end of Q4 had been delivered to 212 practitioners.
- ✎ Bi-monthly Specialist Sexual Exploitation and Trafficking Training courses have been commissioned by the Board and provided at subsidised rates to members of children's workforce. 5 courses were delivered to 77 trainees during 2013-2014 and these are continuing into 2014-2015.

Attendees at all of these learning events receive information including copies of Herefordshire Safeguarding Children Board's Signs and Indicators poster which can then be displayed within the workplace.

Of the 77 trainees on the Specialist Sexual Exploitation and Trafficking training during 2013-2014, twenty-two secondary schools, secondary pupil referral units and further education

#### Safeguarding Training and Children at Higher Risk

The Board committed significant resource to raising awareness of Sexual Exploitation and Trafficking through training and events.



colleges have been represented and those who have not been represented have now received targeted communications from the Board to encourage engagement:

Having undertaken a review of comments from education staff within their course evaluations it is clear that the course content has been sufficiently engaging to ensure wider dissemination of learning across the establishments they represent. Areas identified as key learning within those evaluations include:

- ✎ The fact that sexual exploitation is an issue, “even in Herefordshire”;
- ✎ The importance of information sharing, especially in regard to safeguarding children and young people from sexual exploitation;
- ✎ Specific vulnerabilities of children including those at higher risk and the signs and indicators staff should be looking for;
- ✎ The legal framework supporting intervention work;
- ✎ How to speak to young people effectively to support them in understanding and communicating if they are being exploited.

The following specific comment was made by a member of staff at one of Herefordshire’s further education colleges and highlights how the training has supported an increase in the identification of cases of children and young people affected by sexual exploitation and how the workforce is being supported to act appropriately to it:

“The signs of trafficking was especially useful. During a de-brief on the training to colleagues later that week, a member of staff recognised a situation with a student and we acted on our suspicions and the case was accepted.”

All trainees from education who completed evaluations stated that the content was pertinent and that they would be sharing learning within their establishments to other staff. Some trainees also stated that they would be using some of the learning to raise awareness among their students.

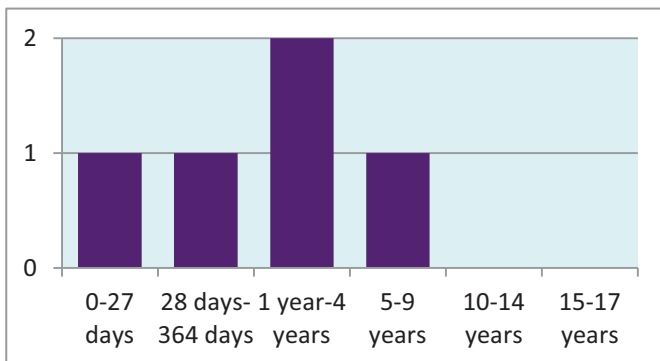
During the year Herefordshire Safeguarding Children Board has launched a termly Safeguarding Leads in Education Forum to ensure a regular two way conversation is facilitated between the Board and education providers to increase the effectiveness of safeguarding work.

The Board’s Accommodation Providers Safeguarding Forums have been attended by representatives from the county’s fostering agencies, residential schools and looked after children’s homes. They have focussed on a range of safeguarding issues including sexual exploitation and trafficking due to the evidenced increased risks to children in the looked after system, children missing from care and developing processes for notification of new placements in line with new statutory guidance introduced in 2014. It is vital that the Board accommodation providers within its work as there are over 200 looked after children who have been placed in the care of these providers by other local authorities.

**d. Learning and Improvement through reviews into Child Deaths.**

Herefordshire Safeguarding Children Board hosts the Child Death Overview Panel (CDOP) which reviews all child deaths in Herefordshire whatever the cause of death. CDOP is a multi-agency panel led by Public Health and includes members from health services, Children’s Social Care, the Police and the Coroner’s Office. They determine whether deaths were preventable and whether there are any lessons to be learnt or issues of concern.

There were a total of eleven deaths of Herefordshire children from April 2013 until the end of March 2014. Of those, CDOP was able to complete its reviews of 5 of them during the year, three male and two female. The graph shows the ages of those children where the reviews of the deaths concluded during the year:



Of the five cases, CDOP concluded that one of the deaths could potentially have been prevented<sup>14</sup> and there were factors identified which, if modified, could help to prevent similar deaths in future

Whilst it is positive that the county has few child deaths, it is not possible to draw any meaningful analysis or conclusions to determine emerging themes in relation to

causes of death. Herefordshire Safeguarding Children Board therefore shares its CDOP information with regional partners to identify any specific learning.

Lesson Learnt	Action Taken by HSCB
Co-sleeping was a factor in a child death although numbers have continued to reduce.	Education for all of recommendations for safe sleeping (co-sleeping death) and ensuring information is readily available.
Following a child deaths in 2012-2013 and 2013-2014 where the children had different long term health conditions, the need for specific training was identified.	Continued Education and professional development of health professionals and across agencies in the management of long term health conditions and the medications involved.
Referral pathways for vulnerable young adults were not clear and there was evidence that agencies were unclear on when young people should be counted as adults in the planning and delivery of services.	Clear guidance has been reissued making it clear that all young people under the age of 18 should be supported as children within health services. Referral pathways have also been reviewed and updated.

<sup>14</sup> Section 5.8 of Working Together to Safeguard Children 2013 states that preventable child deaths are defined as “those in which modifiable factors may have contributed to the death. These factors are defined as those which, by means of nationally or locally achievable interventions, could be modified to reduce the risk of future child deaths”.

**e. Developing and maintaining Policies and Procedures<sup>15</sup>.**

During 2013-2014, Herefordshire Safeguarding Children Board identified the need to extend its processes for maintaining its policies and procedures which at the time were the responsibility of its Steering Group. While the majority of these are shared with regional partners in West Mercia there is significant work to do to keep the policies fit for purpose and, with an increasingly demanding role for Steering Group, the Board decided to re-establish its Policy and Procedures sub group.

In response to inconsistencies in practice identified through the Board's learning activities, the following policies and procedures have been developed during 2013-2014:

- 🔗 Herefordshire Safeguarding Children Board's Risk and Resilience Assessment Tool;
- 🔗 The standard script and supporting documentation for Strategy Meetings;
- 🔗 Minimum Standards for Supervision across agencies;
- 🔗 Guidance for members of Child Protection Core Groups

**Policy and  
Procedures**

The following policies and procedures are scheduled for development during 2014-2015:

- Levels of Need & Service Response Guidance
- Suite of Assessment/conference policies/procedures
- Pre-Birth Planning Processes
- Risk for Adolescents Policy
- Neglect Guidance
- Quick Guide to CP Procedures

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<sup>15</sup> All policies and procedures mentioned are available to view through the [Policies and Procedures page](#) at [www.herefordshiresafeguardingchildrenboard.org.uk](http://www.herefordshiresafeguardingchildrenboard.org.uk).



## 2013/14 Strategic Priorities

The Herefordshire Safeguarding Children Board's (HSCB) Business Plan 2013/14 set out the Board's strategic aims and specific objectives. The strategic priorities were based on the Board's analysis of priority areas for development and improvement. This section describes the progress made against these specific priorities.

### Priority Improvement Area 1

We said we would improve the experience of children, young people and families when they are supported in safeguarding systems (i.e. CAF, Social Care).

How we said we would achieve this:

- Ensuring all agencies improved the way they listened to and used the voice of children in receipt of their services
- Improve the quality of reflective supervision and the involvement of management in case decision making.
- Implement changes in safeguarding practices and HSCB functioning to meet the statutory changes within Working Together

What did we do?

- Required all partner agencies to regularly report to us how they listened to children and families in receipt of their services and what that was telling them.
- Developed a shared minimum standard for supervision to ensure managers are involved in case decision making.
- Increased the number of in depth case reviews that we undertake to ensure an greater amount of inter-agency learning is generated to inform service improvements.

What difference has this made?

- This accountability mechanism has encouraged agencies to develop their services through decisions, in part informed by the experiences of children and families.
- Frontline workers who are supporting children and young people are supported to make more empowered decisions.
- Direct improvements in the knowledge of the workforce with regard to long term health conditions, referral pathways and needs of children and young people placed in specialist care.

### Priority Improvement Area 2:

We said we would improve multi-agency case work.

How we said we would achieve this:

- Improve multi-agency case decision making.
- Improving multi-agency case assessments within Children's Social Care.

What did we do?

- Ensured that agencies not in on-going support relationships with children and families were inputting effectively into early help assessments (e.g. Common Assessment Framework and Multi-Agency Groups).
- Fully implemented Herefordshire's Multi-Agency Safeguarding Hub.
- Understood how agencies were involved in Strategy Discussions/Meetings and ensured that the MASH supported these.

What difference has this made?

- Increased multi-agency involvement in early help and initial decision making ensures the most appropriate packages can be put in place for children and families in need of support.

### Priority Improvement Area 3:

We said we would tackle evidenced safeguarding issues in Herefordshire

We said we would achieve this by improving the quality of multi-agency work with:

- Children affected by Domestic Abuse
- Children affected by Sexual Exploitation and Trafficking
- Children Missing from Care
- Children Placed in Herefordshire by Other Local Authorities.

What did we do?

- Developed our understanding of Domestic Abuse through additional focusses on this area within our audit and performance monitoring processes.
- Influenced the partnership in Herefordshire to put additional emphasis on Domestic Abuse and influenced the commissioning of additional services.
- Raised the profile of sexual exploitation in Herefordshire, developing support resources for professionals in order to identify and respond to children affected by it.
- Developed support processes for those who have been involved in sexual exploitation.
- Ensured accommodation providers understand the responsibilities they have which support multi-agency safeguarding frame works for children placed in Herefordshire and those who go missing from care.
- Developed the Board's Missing Children Action Plan with the aim of reducing incidences of children going missing and reducing the safeguarding impact on them when they do.

What difference has this made?

- Additional services have been commissioned to support families affected by Domestic Abuse.
- Increased the number of referrals being made for children involved in sexual exploitation and developed more effective multi-agency interventions for such children.
- Increased the number of notifications of children being placed in Herefordshire by other local authorities so that social care and accommodation providers can work together to safeguard children more effectively.
- Improved the working relationships between police and children's social care in response to incidence of children missing.

#### Priority Improvement Area 4:

We said we would improve the effectiveness of the Safeguarding Children Board

How we said we would achieve this:

- 🔗 Develop the culture of constructive challenge within the Board
- 🔗 Develop an evidence base of safeguarding casework to demonstrate and learn from good practice
- 🔗 Agree a model of SCRs and significant case reviews in Herefordshire

What did we do?

- 🔗 Members of the Board were empowered to make more informed challenges of partners through the development of our monthly performance bulletin, developing training available to Board members and monitoring attendance across Board meetings.
- 🔗 Processes of collating and documenting good practice and excellent outcomes were developed.
- 🔗 Methodologies for undertaking significant case reviews were used and/or reviewed and a local framework was developed for use as appropriate alongside the Significant Incident Learning Process.

What difference has this made?

- 🔗 Ofsted identified an appropriate level of challenge within Board meetings which over the year has ensured partners give adequate resource and support to their safeguarding responsibilities.
- 🔗 Increased numbers of significant case reviews has generated a range of learning which is beginning to translate into improvements in multi-agency safeguarding case work.

## Appendix 1: Herefordshire Safeguarding Children Board Membership at March 2014

Agency	Role/Job Title
HSCB	Independent Chair
HSCB	Lay Members (x3) Contact via the Business Unit
2gether NHS Foundation Trust	Deputy Director of Nursing
CAFCASS	Head of Service
The Brookfield School & Specialist College	Head Teacher, Representing Schools
NHS England Area Team	Assistant Director Patient Experience
Herefordshire Council	Lead Member: Young People and Children's Wellbeing
Public Health, Herefordshire Council	Assistant Director
CW Services, Herefordshire Council	Director of Children's Wellbeing Services
CW Services, Herefordshire Council	Assistant Director, Safeguarding and Family Support
CW Services, Herefordshire Council	Head of Additional Needs
Adult's Wellbeing, Herefordshire Council	Head of Transformation and Safeguarding, Adults' Well-Being
Ministry of Defence	HR Manager
Herefordshire CCG	Executive Lead Nurse
Herefordshire CCG	Head of Safeguarding
Herefordshire CCG	Designated Doctor, Child Protection
West Mercia Police	Head of Protecting Vulnerable People
West Mercia Probation Trust	Assistant Chief Officer
West Mercia Women's Aid	Chief Executive, Representing 3rd sector
Wye Valley NHS Trust	Director of Nursing and Quality
West Mercia Youth Offending Service	Commissioning, Performance & Quality Assurance Manager

## Appendix 2: Herefordshire Safeguarding Children Board Structure and Attendance

	Strategic Board	Steering Group	QA Sub Group	Joint Case Review	Child Death Overview Panel	MASH Governance	T&WD Sub Group	Policy and Procedure	SET Task and Finish
HSCB (Chair and/or Lay Members)									
2gether NHS Foundation Trust									
Education Establishments									
Herefordshire Council (Elected Member)									
Herefordshire Council	Education								
	Children's social care								
	Sustainable Communities								
	Adult social care								
	Public Health								
Ministry of Defence									
Herefordshire CCG									
NHS England Area Team <sup>16</sup>									
West Mercia Police									
West Mercia Probation Trust									
Third Sector									
Wye Valley NHS Trust									
Youth Offending Service									
CAFCASS <sup>17</sup>									
Attendance Key	Not attended 30% or more meetings		Apologies sent and rep attended 30% or more meetings			Attended more than 70%		Not on group membership	

<sup>16-17</sup> The agencies are not expected to attend all Strategic Board meetings and attendance rating is calculated on their agreed attendance.

## Appendix 3: Herefordshire Safeguarding Children Board Budget Summary

Working Together states that all local safeguarding children board (LSCB) member organisations have an obligation to provide LSCBs with reliable resources (including finance) that enable the LSCB to be strong and effective. Members should share the financial responsibility for the LSCB in such a way that a disproportionate burden does not fall on a small number of partner agencies.

The following table states how our member organisations contribute financially to the work of the Board.

<b>Agency contributions</b>	<b>2013/14</b>
Herefordshire Council	£127,016
NHS Herefordshire	£45,203
West Mercia Police	£30,165
Youth Offending Service	£645
West Mercia Probation	£4,612
CAFCASS	£550
Funding Carried Forward	£39,306
Total income	<u>£247,497</u>

<b>Expenditure</b>	<b>2013/14</b>
Independent Chair	£22,000
Business Unit Staff and Costs	£142,512
Additional Business Costs	£7,478
Training and development (including HSCB Multi-Agency Trainer)	£20,192
Independently Authored Case Reviews	£20,928
Meeting expenses	£778
Publicity, information provision and participation	£6,630
Funding Carried Forward	£ 26,979
Total expenditure	<u>£247,497</u>



**Business  
Plan  
2014-2015**

**Development  
Priorities  
2013-2016**

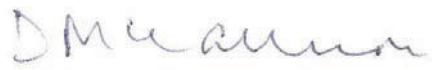
Herefordshire  
**Safeguarding Children Board**

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## Foreword by the Independent Chair



**David McCallum, Independent Chair**  
**Herefordshire Safeguarding Children Board**



**Endorsed by Jo Davidson, Director of People's Services**

## Introduction

The significant work undertaken by Herefordshire Safeguarding Children Board (HSCB) during 2013-2014 (documented within the Annual Report<sup>1</sup>) along with the 2013-2016 Development Priorities form the basis for the actions agreed within the Business Plan. These are designed to improve the experiences of children, young people and families receiving safeguarding services across our partner agencies and to support the Board in meeting its statutory objectives and functions<sup>2</sup>. The actions have also been influenced by observations made by Ofsted regarding HSCB in their inspections in 2012 and 2014 are mapped here against those key areas.

	Ofsted 2012: “the Board has not been sufficiently effective”.	Ofsted 2014: the Board “Requires Improvement”
<b>Safeguarding Training</b>	“Effective single and multi-agency child protection training is in place, however the HSCB has recognised that attendance is low from some key statutory agencies and is taking action to address this.”	“Ensure that multi-agency safeguarding training is sufficient, taken up by partners... Evaluation of the quality and impact of training on improving practice and the experience of children is significantly underdeveloped”
<b>Governance</b>	Governance identified as an additional priority to improve the Board’s effectiveness.	“The respective roles of the Improvement Board and the LSCB are not sufficiently clear... as the LSCB increases its effectiveness its lead statutory role in safeguarding children needs to be realigned with that of the Improvement Board.”
<b>Policy and Procedures</b>	“Ensure that inter-agency thresholds for statutory intervention are understood and applied by all agencies, leading to children and their families receiving appropriate and timely services in accordance with their assessed needs.”	“Ensure that LSCB policies and procedures are up to date and incorporate issues specific to Herefordshire... an LSCB policies and procedures sub-group has now been tasked to undertake this.”
<b>Audit and Case Analysis</b>	“HSCB has not effectively monitored the quality of child protection practice, audit and other quality assurance processes have not provided HSCB with a full understanding of the weaknesses in current child protection practice and this greatly reduces its effectiveness.”	“Ensure that learning from multi-agency case audits is actioned and the impact is reviewed through repeat audits... [which to date] have not been achieved due to the extensive and overambitious work programme.”
<b>Performance Monitoring</b>	“Ensure that the LSCB receives accurate and relevant performance information from its partners to enable it to assure itself on the quality of safeguarding work.”	“Ensure that the LSCB receives accurate and relevant performance information from its partners to enable it to assure itself on the quality of safeguarding work.”
<b>Voice of the Child</b>	Voice of the Child identified as an additional priority to improve the Board’s effectiveness.	“Board members recognise the need to engage with children, young people, families and the community... however, little progress has been made in obtaining the views of children.”
<b>Children at higher risk</b>	Children at higher risk identified as an additional priority to improve the Board’s effectiveness.	“Ensure that robust strategies and intelligence in relation to specific vulnerable groups are developed and implemented, in particular missing children and those at risk of child sexual exploitation.”

<sup>1</sup> Available to download from the Board’s website: [www.herefordshiresafeguardingchildrenboard.org.uk](http://www.herefordshiresafeguardingchildrenboard.org.uk).

<sup>2</sup> The statutory objectives and functions of Local Safeguarding Boards are outlined in Section 3 of [Working Together to Safeguard Children](#) and described in detail in Section 14 of the [Children Act 2004](#) in Regulation 5 of the [Local Safeguarding Children Boards Regulations 2006](#) respectively.



## HSCB's Vision, Mission and Values

The Board works to the following shared vision, mission and values.

### Our Vision

Children and young people in Herefordshire grow up in an environment in which their well being needs are met and they are safe from harm.

### Our Mission

To work together effectively, as organisations and with children and families, to ensure that local services and arrangements are effective in promoting the well being of children and young people in Herefordshire and keeping them safe from harm.

### Our values

- 🧵 The impact on the well being and safety of children and young people in Herefordshire will be at the centre of all HSCB activity.
- 🧵 We will learn and be willing to develop, responding to evidence and best practice.
- 🧵 We will work in an open and honest manner with children, young people, their families and with each other.
- 🧵 We will address the well being needs of children and young people at the earliest opportunity and prevent the need for later child protection intervention whenever possible.
- 🧵 We will challenge each other and be ready to receive challenge as we work together in a spirit of mutual respect.

## Membership

Through delivery of the Herefordshire Safeguarding Children Board progresses the County's joined-up approach to safeguarding in Herefordshire by bringing together directors and strategic leaders across organisations working with children. Organisations represented include:

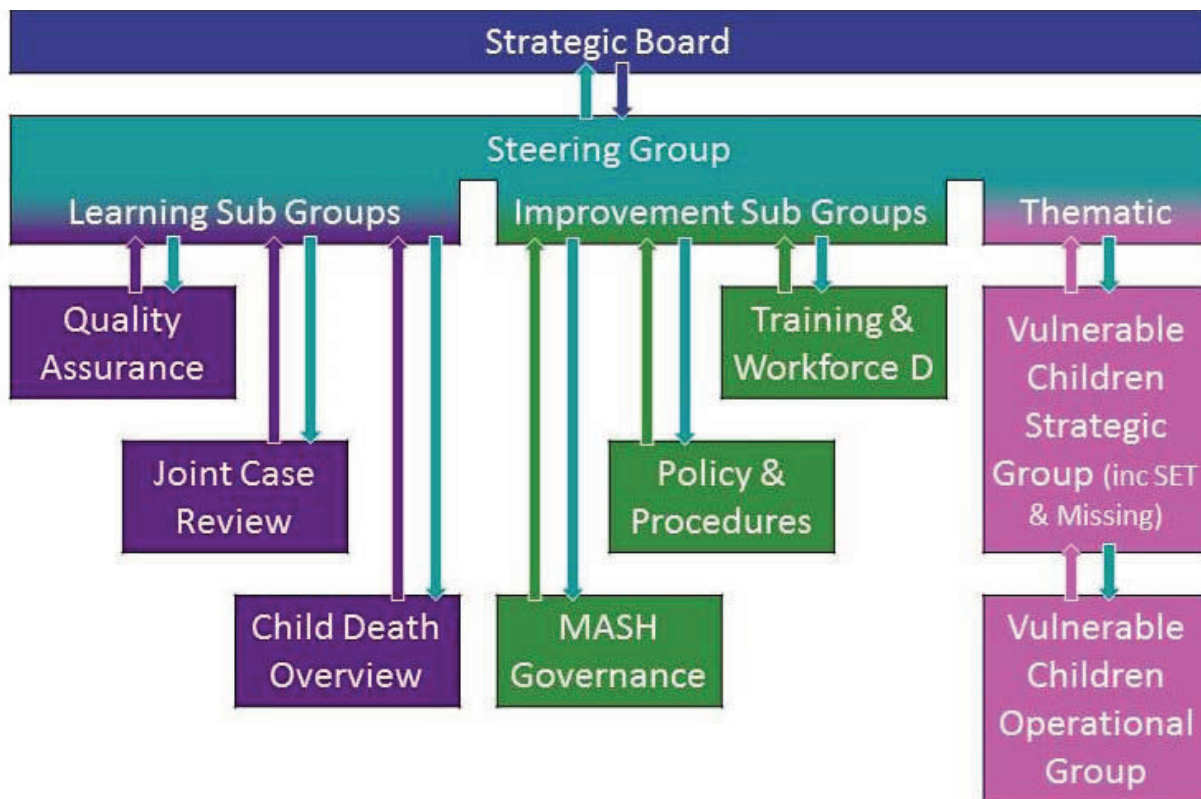
- 🧵 Herefordshire Council
- 🧵 Herefordshire Clinical Commissioning Group
- 🧵 2gether NHS Trust
- 🧵 Wye Valley NHS Trust
- 🧵 CAFCASS
- 🧵 West Mercia Youth Offending Service
- 🧵 West Mercia Probation
- 🧵 West Mercia Police
- 🧵 Education establishments

## Structural Arrangements

Herefordshire Safeguarding Children Board sits within a developing framework of other statutory and non-statutory multi-agency structures including the Children and Young People's Partnership Forum, the Health and Wellbeing Board and the Community Safety Partnership.

The Board also works in close collaboration with Herefordshire Safeguarding Adults Board and arrangements have been made to ensure they support each other's work and respond appropriately to their work and findings. These arrangements include a Business Unit, Joint Case Review sub group, joint Risk Register and aligned development priorities.

The structure of Herefordshire Safeguarding Children Board is as follows:



### Strategic Board

The Strategic Board sets the direction of HSCB and is responsible for ensuring its effectiveness. Specific work is directed to the Steering Group and Sub Groups which are ultimately accountable to the Strategic Board. The Strategic Board has responsibility for ensuring compliance with the duties set out in the Children Act 2004 and consequential Regulations and Statutory Guidance. Included within these duties it must:

- 🔗 Set the strategic direction for HSCB, taking account of any developments in national policy, practice and legislation through the National Safeguarding Delivery Unit;
- 🔗 Ratify, adopt and monitor the Annual Business Plan;
- 🔗 Set the Annual Budget;
- 🔗 Oversee the Learning and Improvement Framework (including responsibility for Serious Case Reviews and Child Death Reviews) including the ratification of all individual SCR's and considering regular reports from the panels;
- 🔗 Ensure the planning and commissioning arrangements for all partner agencies takes into account safeguarding and the promotion of children's welfare; and
- 🔗 Challenge and scrutinise the Children and Young People's Partnership Forum on its arrangements to safeguard children and young people.

## Steering Group

As the operational arm of the Strategic Board, the purpose of the Steering Group is to govern the work programmes and effectiveness of HSCB's sub groups as they progress the development priorities, learning activities and improvement actions of the Board set out in the:

- Current year Business Plan; and
- Learning and Improvement Framework.

## Quality Assurance and Evaluation Sub-Group

As a learning group of the HSCB the Quality Assurance and Evaluation Sub Group undertakes their assigned tasks within the HSCB Learning and Improvement Framework (as set out in the Quality Assurance Programme) and additional actions assigned to it through the current business plan and the Boards ongoing learning and improvement work.

## Child Death Overview Panel (CDOP)

Through a comprehensive and multidisciplinary review of child deaths, Herefordshire Safeguarding Children Board's Child Death Overview Panel (CDOP) aims to better understand how and why children in Herefordshire die and to use these findings to take action to prevent child deaths and improve the health and safety of our children and young people.

In carrying out its activities the CDOP meets the requirements set out in Chapter 5 of Working Together to Safeguard Children 2013, in relation to the deaths of any children normally resident in Herefordshire. This includes collecting and analysing information about each death with a view to identifying:

- Any case giving rise to the need for a Serious Case Review not previously identified.
- Any matters of concern affecting the safety and welfare of children in Herefordshire.
- Any wider health, public health or safety concerns arising from a particular death or from a pattern of deaths in Herefordshire.

## Joint Case Review Sub-Group

The Joint Case Review Sub Group (JCR) acts as a learning sub group for and is accountable to:

- Herefordshire Safeguarding Children Board (HSCB)
- Herefordshire Safeguarding Adults Board (HSAB)
- Herefordshire Community Safety Partnership

Herefordshire Safeguarding Children Board has a legal duty to undertake reviews of serious cases (SCRs) where children have died or suffered serious harm, the criteria for such reviews is set out in Working Together 2013. The chair of HSCB has the responsibility for decision making about whether to conduct a review in individual cases.

Herefordshire Safeguarding Adults Board has a responsibility to undertake reviews of cases where an adult at risk has died or suffered serious harm. Though there is currently no statutory requirement to do so, this is in line with ADASS (Association of Directors of Adult Social Services) recommendations on best practice. The criteria for such reviews are set out in the West Midlands Regional procedures. The chair of HSAB has the responsibility for decision making about whether to conduct a review in individual cases.

Herefordshire Community Safety Partnership (or Crime and Disorder Reduction Partnership) has a statutory duty to undertake a Domestic Homicide Review (DHR) when a person (over 16) is murdered either by an intimate partner or a member of their household. The chair of HPEG has the responsibility for decision making in individual cases. The criteria are set out in the Home Office Domestic Homicide Review Guidance 2010.



### **Multi-Agency Safeguarding Hub (MASH) Governance Group**

As an improvement group of the HSCB the MASH Governance Sub Group undertake their assigned tasks within the HSCB Business Plan in relation to the Learning and Improvement Framework and additional actions assigned to it through the Boards ongoing learning and improvement work.

### **Policy and Procedures Sub-Group**

As an improvement group of the HSCB the Policy and Procedures Sub Group ensures that staff across the partnership have access to the necessary range of multi-agency safeguarding and child protection policies and procedures through the development of new policies and the review and maintenance of existing policies.

### **Training and Development Sub-Group**

As an improvement group of HSCB, the Training and Workforce Development Sub Group provides evidenced assurance to HSCB that robust, effective and comprehensive training and workforce development processes (including supervision) are in place, to ensure people working with children in Herefordshire understand their responsibilities to children with regard to safeguarding and to oversee the production of the Training Strategy and Programme for the Board.

### **Children at Specific Additional Risk Strategic Group**

As a thematic group of HSCB, the overall purpose of this meeting is to reduce the incidence of child sexual exploitation and missing episodes in Herefordshire through a coordinated multi-agency response to child sexual exploitation, trafficking and missing children.



## HSCB Development Priorities 2013-2016

The Board's Business Plan is structured around the four strategic priority development areas for 2013-2016 as follows:

- ✎ Improving the experience of children, young people and families when they are supported in safeguarding systems (i.e. CAF, Social Care)
- ✎ Tackling evidenced safeguarding issues in Herefordshire.
- ✎ Improving the functioning of Herefordshire's Safeguarding Boards.
- ✎ Improving multi-agency case work.

<b>DEVELOPMENT AREA 1: Improving the experience of children, young people and families when they are supported in safeguarding systems (i.e. CAF, Social Care)</b>			
Every HSCB member organisation to ensure the voice of children, young people and their families is captured and used to improve services.	13-14	14-15	15-16
Improve the quality of reflective supervision and the involvement of management in case decision making.	13-14	14-15	15-16
Implement changes in safeguarding practices and HSCB functioning to meet the statutory changes within Working Together.	13-14	14-15	15-16
Partners work together to meet safeguarding needs as the workforce changes due to reduced funding.	13-14	14-15	15-16
Ensure learning from analysis of accurate and relevant performance information and from multi-agency case audits is actioned and the impact reviewed.	13-14	14-15	15-16
<b>DEVELOPMENT AREA 2: Improving multi-agency case work.</b>			
Improving multi-agency case decision making.	13-14	14-15	15-16
Improving multi-agency case assessments within children's social care.	13-14	14-15	15-16
Ensure that LSCB policies and procedures are up to date and incorporate issues specific to Herefordshire.	13-14	14-15	15-16
Improving multi-agency case assessments across agencies	13-14	14-15	15-16
<b>DEVELOPMENT AREA 3: Tackling evidenced safeguarding issues in Herefordshire.</b>			
Domestic Abuse.	13-14	14-15	15-16
Sexual Exploitation and Trafficking.	13-14	14-15	15-16
Missing Children.	13-14	14-15	15-16
Children Placed in Herefordshire by Other Local Authorities.	13-14	14-15	15-16
Private Fostering	13-14	14-15	15-16
<b>DEVELOPMENT AREA 4: Improving the functioning of Herefordshire's Safeguarding Boards.</b>			
Develop the effectiveness of Board meetings through constructive challenge and clear governance and ensure that the work of the LSCB operational groups is manageable and prioritised.	13-14	14-15	15-16
Develop an evidence base of safeguarding casework across all agencies to demonstrate and learn from our good practice and show how we are meeting and exceeding our statutory responsibilities.	13-14	14-15	15-16
Agree a model of SCRs and significant case reviews within Herefordshire.	13-14	14-15	15-16
Develop and review our knowledge of the children's workforce and its development needs.	13-14	14-15	15-16
Develop the resource available to support HSCB by the Business Unit through a review of its functioning and the needs of both HSAB and HSCB.	13-14	14-15	15-16
Ensure that multi-agency safeguarding training is sufficient, taken up by partners and is robustly evaluated.	13-14	14-15	15-16
Write and implement an Action Plan to embed learning from peer learning process.	13-14	14-15	15-16



DEVELOPMENT AREA 1: Improving the experience of children, young people and families when they are supported in safeguarding systems (i.e. CAF, Social Care)				RAG		Process	An Agreed Process Is In Place	Process Planned But Not Agreed	No Progress In Agreeing Process
				Process	Completion	Completion to Timescale	Complete OR On Target	Risk of Missing Timescale	Incomplete & Outside Timescale
Lead Org & Officer	How impact and progress will be measured and how we will know when it is achieved	Time-scales	Monitoring Mechanism and Frequency			Progress as at XXX 2014.	Propose additional work to ensure all priorities are completed to timescale/development work is effective.	What impact has the progress made so far made on the lives of children and young people?	What impact is expected once Action Area is completed? How and when will impact be measured?
<b>Action area 1.1: Every agency to ensure the voice of children, young people &amp; families is captured &amp; used to improve services.</b>						Development need identified through QA's 2013-14 assessment of the effectiveness of the use of VotC.		Monitored by: <b>QA Sub Group</b> Strategic Oversight: <b>Les Knight/Oremi Evans</b>	
HSCB, Chair of QA, Lynne Renton	All members report to HSCB learning from their analysis of the views of children, young people and their families and the impact of the implementation of this learning into practice, to the QA sub group within all their quarterly reports.	Ongoing from April 2014	Through QA Sub Group's reports to Steering Group.	N	N				HSCB will be able to evidence how all partner organisations (including all statutory partners) have captured the voice of the child appropriately and used the findings of this work to improve the experience of children, young people and their families while supported in safeguarding systems. HSCB will also be able to use the findings of its own work to capture the voice of the child to improve the effectiveness of work to safeguard children and promote their welfare across organisations.
HSCB, Chair of QA, Lynne Renton	HSCB analyses and reports on common themes arising from agencies' collection of the views of children, young people and their families, proposing development actions.	Sep 14	Report to be presented to November 2014's Steering Group meeting.	N	N				
HSCB Business Manager, Andy Churcher	HSCB to develop and implement its own regular mechanisms for capturing the voice of the child with findings presented Quarterly to QA sub group.	Oct 14	Mechanisms to be in place by during Q3 with first quarterly report to be received March 2015	N	N				
<b>Action area 1.2: Improve the quality of reflective supervision and the involvement of management in case decision making.</b>						Development need identified in Ofsted's 2012 inspection report and builds upon 2013-2014 work.		Monitored by: <b>T&amp;WD Sub Group</b> Strategic Oversight: <b>Tom Currie</b>	
HSCB, Chair of T&WD Hazel Blankley	An agreed set of processes for monitoring compliance with the supervision of minimum standards across agencies will have been developed and implemented.	Dec 14	Inclusion within quarterly reports from agencies to the QA Sub Group.	N	N				Evidence submitted to HSCB QA sub group will evidence how HSCB's Supervision Standards are being applied throughout partner agencies to ensure management are involved in case decision making. The impact will be evidenced through improvements in outcomes identified through case audit and through the capturing of the voice of the child.
HSCB, Chair of T&WD Hazel Blankley	Develop HSCB's expectations of partner sectors (i.e. education and 3rd Sector) to provide enhanced assurance and support within their organisations, developing HSCB support mechanisms as necessary.	Feb 15	Through T&WD Sub Group's reports to Steering Group.	N	N				
HSCB, Chair of T&WD Hazel Blankley	Develop HSCB's expectations of partner agencies to provide enhanced assurance and support within their organisations.	Feb 15	Through T&WD Sub Group's reports to Steering Group.	N	N				
<b>Action area 1.3: Partners work together to meet safeguarding needs as the workforce changes due to reduced funding.</b>						Development need identified as partners have become aware of current organisational change.		Monitored by: <b>Steering Group</b> Strategic Oversight: <b>George Branch</b>	
HSCB, Chair of Steering Group Paul Meredith	The planned relaunch of the MASH, Levels of Need Guidance, Multi-Agency Referral Form and supporting guidance will be used by agencies and sectors to embed thresholds of intervention across the partnership to support agencies in making more effective referrals.	Oct 14	Bimonthly reporting to Steering Group on progress.	N	N				HSCB will be able to comment upon how proposed changes are likely to impact on children, young people and their families within safeguarding systems in the

DEVELOPMENT AREA 1: Improving the experience of children, young people and families when they are supported in safeguarding systems (i.e. CAF, Social Care)				RAG		Process	An Agreed Process Is In Place	Process Planned But Not Agreed	No Progress In Agreeing Process
				Process	Completion	Completion to Timescale	Complete OR On Target	Risk of Missing Timescale	Incomplete & Outside Timescale
<b>Lead Org &amp; Officer</b>	<b>How impact and progress will be measured and how we will know when it is achieved</b>	<b>Time-scales</b>	<b>Monitoring Mechanism and Frequency</b>			<b>Progress as at XXX 2014.</b>	<b>Propose additional work to ensure all priorities are completed to timescale/development work is effective.</b>	<b>What impact has the progress made so far made on the lives of children and young people?</b>	<b>What impact is expected once Action Area is completed? How and when will impact be measured?</b>
HSCB, Chair of Steering Group Paul Meredith	All constituent partners will be required to report to the Board any significant proposed changes across organisations that are likely to impact safeguarding practices to enable the Board to challenge should this be necessary. All agencies will report current situation to September's Steering Group.	Oct 14	Reports to be received and discussed at September Steering Group.	N	N				Safeguarding systems in the context of simplified referral pathways. HSCB will therefore be more able to influence the commissioning of multi-agency services.
<b>Action area 1.4: Ensure learning from analysis of accurate and relevant performance information and from multi-agency case audits is actioned and the impact reviewed.</b>						Ofsted Area for Improvement (Paragraph 151 and 153): Cross Referenced to the Ofsted Review Action Plan points 5, 6, 10 and 11.		Monitored by: <b>Steering Group</b> Strategic Oversight: <b>Phil Kendrick</b>	
HSCB, Chair of QA, Lynne Renton	Develop a multi-agency child's journey scorecard. This will clearly define what data will be received, the format and the frequency.	Sep 14	Bimonthly reporting to Steering Group on progress.	N	N				HSCB will be able to assure itself of the quality of safeguarding work across the partnership and increased accuracy within the data will be evidenced through the Board's triangulation processes.
HSCB, Chair of QA, Lynne Renton	Effectiveness of audit programme to be reviewed to ensure that it provide adequate assurance on accuracy of performance data.	Feb 15	Bimonthly reporting to Steering Group on progress.	N	N				
HSCB, Chair of QA, Lynne Renton	Provide the opportunity for triangulation across the multi-agency data set and further assurance on accuracy to be measured through audit activity	Sep 14	Bimonthly reporting to Steering Group on progress.	N	N				
HSCB, Chair of QA, Lynne Renton	QA Sub Group is reviewing its work programme and the HSCB quality assurance framework, including revised data set and scorecard, to ensure focussed audit and review audits to assess progress.	Oct 14	Bimonthly reporting to Steering Group on progress.	N	N				
HSCB, Chair of QA, Lynne Renton	Learning generated through QA sub group to be reported to Steering Group who will identify the relevant vehicle for sharing the learning and action improvement activities to the appropriate sub group.	Oct 14	Bimonthly reporting to Steering Group on progress.	N	N				
HSCB, Business Manager, Andy Churcher	The necessity of quality case recording will have been promoted through both HSCB communications to the children's workforce and through internal agency communications to managers highlighting the need to support and check this through case supervision.	Nov 14	Bi-monthly communications from July 2014.	N	N				

				RAG		Process	An Agreed Process Is In Place	Process Planned But Not Agreed	No Progress In Agreeing Process
				Process	Completion	Completion to Timescale	Complete OR On Target	Risk of Missing Timescale	Incomplete & Outside Timescale
<b>DEVELOPMENT AREA 2: Improving multi-agency case work.</b>						Progress as at XXX 2014.	Propose additional work to ensure all priorities are completed to timescale/development work is effective.	What impact has the progress made so far made on the lives of children and young people?	What impact is expected once Action Area is completed? How and when will impact be measured?
<b>Lead Org &amp; Officer</b>	<b>How impact and progress will be measured and how we will know when it is achieved</b>	<b>Time-scales</b>	<b>Monitoring Mechanism and Frequency</b>						
<b>Action area 2.1: Improving multi-agency case assessments within Children's Social Care.</b>						Development need identified through QA's 2013-14 monitoring of conferences.		Monitored by: <b>Steering Group</b> Strategic Oversight: <b>David Farnsworth</b>	
HSCB, Business Manager, Andy Churcher	HSCB expectations for how agencies take responsibility for ensuring that CPC attendees have sufficient knowledge and skills to participate effectively will be agreed.	Jul 14	Report to be received for discussion at July Steering Group.	N	N				Safeguarding and Review will lead on the implementation of multi-agency feedback forms which will be included in the review of the effectiveness of child protection conferences. Overall reports on the quality of conferences will evidence an increase in the rate of those rated green. These improvements should contribute to a reduction in the length of time children are on places due to more effective decision making and purposeful direction of Core Groups which will in turn increase their effectiveness. The expected impact will therefore be that children will be supported on child protection plans which reach a desired outcome in a shorter length of time.
HSCB, Chair of T&WD Hazel Blankley	Appropriate support resources and learning opportunities for agencies and sectors with representative at CP conferences will have been scoped, agreed and implemented.	Dec 14	Through T&WD Update to Steering Group in November and December.	N	N				
Herefordshire Council, Head of Safeguarding and Review, John Roughton	A short term multi-agency action plan to improve the quality of decision making at Child Protection Conferences (including ensuring the right people are invited, the rate of attendance and the rate of reports received at conference) will have been developed and implemented by Children's Wellbeing Services.	Nov 14	Bi-monthly reports to Steering Group from July 2014 (presentation of action plan) to November 2014.	N	N				
<b>Action area 2.2: Ensure that LSCB policies and procedures are up to date and incorporate issues specific to Herefordshire.</b>						Ofsted Area for Improvement (Paragraph 150): Cross Referenced to the Ofsted Review Action Plan points 2, 3, 4.		Monitored by: <b>Steering Group</b> Strategic Oversight: <b>Michelle Clarke</b>	
HSCB, Chair of P&P, John Roughton	West Mercia independent chairs to agree sub regional approach to policy and procedure development.	Nov 14	Update to be received at October Steering Group.	N	N				HSCB will have a rolling programme which will enable the Board to refresh all policies and procedures, including those agreed regionally, to ensure they are kept up-to-date and relevant.
HSCB, Chair of P&P, John Roughton	Priority to be given to Child Sexual Exploitation and Children Missing procedures on the basis of Ofsted recommendations.	Oct 14	Update to be received at October Steering Group.	N	N				
HSCB, Chair of P&P, John Roughton	In consultation with Tri-x, three year timetable to be agreed on a regional basis for a systematic review and update of bespoke policy and procedures in consultation. This should be informed by current, and known about future, national and local priorities.	Oct 14	Update to be received at Oct and Dec Steering Group.	N	N				



DEVELOPMENT AREA 3: Tackling evidenced safeguarding issues in Herefordshire.				RAG		Process	An Agreed Process Is In Place	Process Planned But Not Agreed	No Progress In Agreeing Process
						Completion to Timescale	Complete OR On Target	Risk of Missing Timescale	Incomplete & Outside Timescale
Lead Org & Officer	How impact and progress will be measured and how we will know when it is achieved	Time-scales	Monitoring Mechanism and Frequency	Process	Completion	Progress as at XXX 2014.	Propose additional work to ensure all priorities are completed to timescale/development work is effective.	What impact has the progress made so far made on the lives of children and young people?	What impact is expected once Action Area is completed? How and when will impact be measured?
<b>Action area 3.1: Domestic Abuse</b>						Development need identified through QA's ongoing monitoring of Domestic Abuse.		Monitored by: <b>QA Sub Group</b> Strategic Oversight: <b>Lynne Renton</b>	
Herefordshire Council, Community Safety Manager, Adrian Turton	Services for children & young people effected by Domestic Abuse (e.g. Crush and Great) will be scoped and recommendations to commissioners to support safeguarding will be made.	TBC - Action Area is dependent upon the work of the CSP's Domestic Abuse Steering Group. Items relevant to safeguarding children will be reported to QA through the quarterly Domestic Abuse report delivered in May, August and November 2014 and February 2015.		N	N				Additional services will be commissioned for both children and young people and perpetrators which will lead to a reduction in the number of children exposed to domestic abuse and number of children exposed to domestic abuse on multiple occasions.
Herefordshire Council, Community Safety Manager, Adrian Turton	Services for perpetrators of Domestic Abuse will be scoped and recommendations to commissioners to support safeguarding will be made.			N	N				
<b>Action area 3.2: Sexual Exploitation and Trafficking.</b>						Ofsted Area for Improvement (Paragraph 154): Cross Referenced to Ofsted Review Action Plan points 12, 13, 14.		Monitored by: <b>SET Steering Group</b> Strategic Oversight: <b>Neil Fraser</b>	
HSCB, Chair CSAR Strategic Group, John Roughton	Undertake a self assessment against the requirement of the National SET Action Plan.	Oct 14		N	N				Incidences of children being sexually exploited and trafficked will be managed by a workforce knowledgeable about the issue and skilled in dealing with it. HSCB's resulting disruption work will have resulted in prevented opportunities for perpetrators to engage with children.
	Develop a new Strategic Plan and Disruption Plan for Herefordshire.	Oct 14	Through CSAR Strategic Group's monthly reports to Steering Group.	N	N				
	Establish a CSAR Operational Group to drive forward the SET agenda in Herefordshire through the implementation of the Strategic Plan.	Nov 14		N	N				
<b>Action area 3.3: Missing Children</b>						Ofsted Area for Improvement (Paragraph 154): Cross Referenced to Ofsted Review Action Plan points 15, 16, 17.		Monitored by: <b>Steering Group</b> Strategic Oversight: <b>George Branch</b>	
Herefordshire Council, Head of Safeguarding and Review, John Roughton	HSCB is taking a leading and ensuring effective contributions across the partnership in connection with the West Mercia Joint Protocol on Missing Children and Young People.	Oct 14		N	N				Incidences of children going missing will be managed by a workforce knowledgeable about the safeguarding issues and skilled in dealing with it. Missing episodes will be dealt with effectively, in line with the WM Protocol and children will be effectively supported to reduce the likelihood of further episodes.
HSCB, Chair CSAR Strategic Group, John Roughton	HSCB's Missing Children Action Plan to be fully implemented to ensure a high quality joined up approach to incidences of children missing from home and care.	Nov 14	Through CSAR Strategic Group's monthly reports to Steering Group.	N	N				
	Develop HSCB mechanism for the ongoing strategic oversight of co-ordinated multi-agency responses for children who go missing.	Sep 14		N	N				
<b>Action area 3.4: Private Fostering</b>						Development need identified as ongoing risk in HSCB's Risk Register and through Ofsted report.		Monitored by: <b>Steering Group</b> Strategic Oversight: <b>Steve Cullen</b>	

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Lead Org & Officer	How impact and progress will be measured and how we will know when it is achieved	Time-scales	Monitoring Mechanism and Frequency			Progress as at XXX 2014.	Propose additional work to ensure all priorities are completed to timescale/development work is effective.	What impact has the progress made so far made on the lives of children and young people?	What impact is expected once Action Area is completed? How and when will impact be measured?
HSCB Business Manager, Andy Churcher	Private Forsteing will be included as a risk factor in the relaunched HSCB Levels of Need with appropriate supporting information made available through HSCB;s communication channels.	Sep 14	Through Steering Group's goverance processes for the Levels of Need (see 1.3).	N	N				Greater awareness of the need to report Private Fostering Arrangements will provide a more complete picture of these arrangements in Herefordshire and ensure Children's Wellbeing are able to provide suitable support, where necessary, to children and families in these arrangements.
HSCB T&WD Chair, Hazel Blankley	Promote Private Fostering to the children's workforce by including reference to it throughout appropriate training and communications to ensure they understand the need to notify children's social care services of private fostering arrangements.	Apr 15	Through Steering Group's monitoring of HSCB Communications.	N	N				

DEVELOPMENT AREA 4: Improving the functioning of Herefordshire's Safeguarding Boards.				RAG		Process	An Agreed Process Is In Place	Process Planned But Not Agreed	No Progress In Agreeing Process
				Process	Completion	Completion to Timescale	Complete OR On Target	Risk of Missing Timescale	Incomplete & Outside Timescale
Lead Org & Officer	How impact and progress will be measured and how we will know when it is achieved	Time-scales	Monitoring Mechanism and Frequency			Progress as at XXX 2014.	Propose additional work to ensure all priorities are completed to timescale/development work is effective.	What impact has the progress made so far made on the lives of children and young people?	What impact is expected once Action Area is completed? How and when will impact be measured?
Action area 4.1: Develop the effectiveness of Board meetings through constructive challenge and clear governance and ensure that the work of the LSCB operational groups is manageable and prioritised.						Ofsted Area for Improvement (Paragraph 149 and 152): Cross Referenced to Ofsted Review Action Plan points 1, 7, 8, 9.		Monitored by: <b>Strategic Board</b> Strategic Oversight: <b>Jemery Millar</b>	
HSCB Independent Chair, Dave McCallum	Ensure that governance arrangements between the LSCB and the Improvement Board are clarified through the development of an agreed protocol setting out governance arrangements to ensure increased influence nurtures purposeful decision making.	Oct 14	Update reports to Strategic Board (July and October 2014)	N	N				Steering Group will receive regular instruction from Strategic Board to undertake specific work through the Board's sub groups. Evidence of this work will show the Board's ability to respond quickly to safeguarding issues in Herefordshire and influence development.
197 HSCB, Steering Group Chair, Paul Meredith	Terms of reference for the steering group and sub groups to be reviewed to ensure appropriate governance compliance and prioritisation.	Oct 14	Update reports to Strategic Board (July and October 2014)	N	N				
	Establish a quarterly sub group chairs meeting to ensure that activity and priorities across the sub group are in line with business plan prioritized and steering group directives.	Sep 14		N	N				
	Business Unit to support the chairs of the steering group and sub groupsto set agendas to ensure compliance with terms of reference and Business Plan / Ofsted improvement priorities.	Sep 14		N	N				
HSCB Independent Chair, Dave McCallum	Develop the governance arrangements between HSCB and the CYPFF to ensure increased influence nurtures purposeful decision making.	Nov 14	Update reports to Strategic Board (July and October 2014)	N	N				
HSCB Independent Chair, Dave McCallum	Develop the governance arrangements between HSCB and the Health and Wellbeing Board to ensure increased influence nurtures purposeful decision making.	Nov 14	Update reports to Strategic Board (July and October 2014)	N	N				
HSCB Business Manager, Andy Churcher	Provide ongoing opportunities for HSCB Strategic Board members to develop their understanding of safeguarding and the skills necessary to undertake their roles.	Jul 14	Mid year report to be presented to Strategic Board's October meeting.	N	N				

				RAG		Process	An Agreed Process Is In Place	Process Planned But Not Agreed	No Progress In Agreeing Process
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<b>DEVELOPMENT AREA 4: Improving the functioning of Herefordshire's Safeguarding Boards.</b>						Progress as at XXX 2014.	Propose additional work to ensure all priorities are completed to timescale/development work is effective.	What impact has the progress made so far made on the lives of children and young people?	What impact is expected once Action Area is completed? How and when will impact be measured?
<b>Lead Org &amp; Officer</b>	<b>How impact and progress will be measured and how we will know when it is achieved</b>	<b>Time-scales</b>	<b>Monitoring Mechanism and Frequency</b>						
HSCB Business Manager, Andy Churcher	Ensure incidences of challenge are clearly marked within all HSCB minutes/meeting notes.	Jul 14	Monitored when any set of minutes are agreed.	N	N				
<b>Action area 4.2: Develop an evidence base of safeguarding casework across all agencies to demonstrate and learn from our good practice and show how we are meeting and exceeding our statutory responsibilities.</b>						Monitored by: <b>Strategic Board</b> Strategic Oversight: <b>John Trevains</b>			
HSCB Business Manager, Andy Churcher	In line with HSCB's Communications Protocol, Strategic Board members will oversee the monthly submission of cases of good practice from all agencies. These will be used as appropriate to support HSCB's communications.	Jun 14	Mid year report to be presented to Strategic Board's October meeting.	N	N				HSCB will be able to evidence its good work and use it to promote the importance of high quality planning, case work and recording, in order to improve outcomes for children across Herefordshire.
HSCB Business Manager, Andy Churcher	HSCB's Business Unit to maintain a register of good practice cases submitted.	Jun 14	Mid year report to be presented to Strategic Board's October meeting.	N	N				
<b>Action area 4.3: Develop the resource available to support HSCB by the Business Unit through a review of its functioning and the needs of both HSAB and HSCB.</b>						Ofsted Area for Improvement (Paragraph 156): Cross Referenced to Ofsted Review Action Plan points 23, 24, 25.		Monitored by: <b>Strategic Board</b> Strategic Oversight: <b>Jan Frances</b>	
Herefordshire Council, Head of Safeguarding and Review, Diane Partridge	Undertake a review of the Business Unit, the expectations upon it, and the resource available to it to ensure it is able to support an increasingly effective Board.	Aug 14	Update reports to Strategic Board (July and October 2014)	N	N				HSCB will be able to evidence the effectiveness of its Learning and Improvement Framework through changes in practice which have resulted from its learning and improvement activities/
HSCB Independent Chair, Dave McCallum	Agree the response to the report ensuring an implementation plan is in place.	Oct 14	Update reports to Strategic Board (July and October 2014)	N	N				
Herefordshire Council, Head of Safeguarding and Review, John Roughton	Implement the agreed outcome of the review, ensuring that a developed Business Unit is in place.	Feb 15	Update reports to Strategic Board (October and January 2014)	N	N				
<b>Action area 4.4: Undertake a peer learning process with another Board and implement highlighted areas for improvement.</b>						Monitored by: <b>Strategic Board</b> Strategic Oversight: <b>Damian Pettit</b>			



DEVELOPMENT AREA 4: Improving the functioning of Herefordshire's Safeguarding Boards.				RAG		Process	An Agreed Process Is In Place	Process Planned But Not Agreed	No Progress In Agreeing Process
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<b>Lead Org &amp; Officer</b>	<b>How impact and progress will be measured and how we will know when it is achieved</b>	<b>Time-scales</b>	<b>Monitoring Mechanism and Frequency</b>			<b>Progress as at XXX 2014.</b>	<b>Propose additional work to ensure all priorities are completed to timescale/development work is effective.</b>	<b>What impact has the progress made so far made on the lives of children and young people?</b>	<b>What impact is expected once Action Area is completed? How and when will impact be measured?</b>
Director of Children's Services, Jo Davidson	Undertaken a LGA Diagnostic/Peer Challenge in Sept/Oct 2014 to assess the readiness of HSCB to take over safeguarding responsibilities from the Improvement Board and to assess initial developments following Ofsted's review of the Board in 2014.	Nov 14	Update reports to Steering Group (Aug 2014)	N	N				Peer review will result in a timely assessment of progress for HSCB and focus continued developments during 2015-2016.
<b>Action area 4.5: Ensure that multi-agency safeguarding training is sufficient, taken up by partners and is robustly evaluated.</b>						Ofsted Area for Improvement (Paragraph 155): Cross Referenced to Ofsted Review Action Plan points 18-22.		Monitored by: <b>Steering Group</b> Strategic Oversight: <b>Jo Davidson</b>	
HSCB, Chair of T&WD Hazel Blankley	Immediate course evaluation processes, will have been developed and implemented to provide improved quality of information to HSCB to inform the development of its multi-agency safeguarding training offer.	Oct 14	Monthly updates to Steering Group (Sept and Oct).	N	N				HSCB will increase its understanding of how effectively it meet the needs of the workforce through an increase in the rate of positive feedback received from courses and impact evaluations.HSCB will evidence that training providers are utilising learning from SCR, SILP and QA processes to inform their programmes.HSCB will evidence that training providers are amending programmes as a result of evaluation intelligence.
199 HSCB, Chair of T&WD Hazel Blankley	Impact evaluations for HSCB Training, will have been developed and implemented to provide improved quality of information to HSCB understand the impact of training on practice and to inform the development of its multi-agency safeguarding training offer.	Feb 14	Monthly updates to Steering Group (Dec - Feb).	N	N				
HSCB, Chair of T&WD Hazel Blankley	Undertake a review of multi-agency agency training needs to assess the sufficiency of HSCB's multi-agency training offer.	Apr 15	Through Quarterly Reports from Steering Group to Strategic Board (from July 2014).	N	N				
HSCB Business Manager, Andy Churcher	The board will commit to a periodic systematic evaluation of all courses led by the Workforce Development Advisor (or equivalent post) with the process engaging workforce representatives.	Oct 14 for Education Mar 15 for wider application	Through Quarterly Reports from Steering Group to Strategic Board (from July 2014).	N	N				
HSCB Business Manager, Andy Churcher	A standard process for engaging the workforce in the development of HSCB training will have been implemented and used to inform the development of training for the education workforce and then applied to other courses later in the year.	Mar 14	Through Quarterly Reports from Steering Group to Strategic Board (from July 2014).	N	N				

